

Missouri

Homeland Security Grant Program

FFY 2015 Investment Budget



Office of Homeland Security

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Department of Public Safety | P.O. Box 749 | Jefferson City, Missouri 65102

Jeremiah W. Nixon, Governor

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Introduction

The Office of Homeland Security (OHS) has developed the Missouri Homeland Security Grant Program (HSGP) investment budget for federal fiscal year (FFY) 2015. Investment summaries and budgets for all of the proposed investments are provided in this document.

The grant program, funded through FEMA, helps to protect Missouri's communities by building the capacity to prevent, mitigate, prepare for, respond to, and recover from a catastrophic incident. OHS is the State Administrative Agency (SAA) for the program. Since the program began, OHS has distributed more than \$350 million to local units of government, state agencies, and non-governmental agencies in Missouri.

OHS works directly with a broad spectrum of emergency response agencies at all levels of government in developing investments to improve the state's preparedness through planning, training, exercising, and the acquisition of specialized equipment. The program focuses on a number of priorities that include building interoperable communications, improving information sharing, developing regional emergency response, and increasing community preparedness.

About this Document

Missouri's investments support the 2013-2015 State Homeland Security Strategy, which serves as a guide for homeland security funding. In addition to supporting the statewide strategy, the investment budget is also designed to meet key federal grant requirements such as the allocation of at least 25% to law enforcement activities and a pass-through of 80% to local governments. The local pass-through requirement is met by a combination of direct grants and agreements between state and local agencies.

The state's investment budget is developed through public/private outreach to public safety and emergency response communities. The overall investment budget is reviewed and

approved by the Homeland Security Advisory Council. The committee consists of representatives from local agencies, state agencies, non-profits, and the private sector. Current membership of the committee represents the following organizations:

Director, Department of Public Safety (Chair)	Chief Information Officer		
Director, Division of Homeland Security (Vice Chair)	Adjutant General		
Director, State Emergency Management Agency	Superintendent, Highway Patrol		
Director, Health and Senior Services	State Fire Marshall		
Director, Transportation	Chairman, Public Service Commission		
Director, Agriculture	Six Public Members	Drew Juden	Mick Covington
Director, Natural Resources		Kevin Ahlbrand	Harold Bensch
Director, Economic Development	Director, Mental Health		
Director, Social Services	Director, Higher Education		

In FFY 2015, Missouri will receive the following grant amounts:

State Homeland Security Program (SHSP)	\$3,978,000
St. Louis Urban Area Security Initiative (UASI)	\$3,000,000
Total Allocation	\$6,978,000

The total allocation in FFY 2015 is \$6,978,000, which is a decrease of \$1,000,000 from the \$7,978,000 that was awarded in FFY 2014.

The investment budget for the St. Louis Urban Areas Security Initiative (UASI) totaling \$3,000,000 was developed with input provided by sub-committees within the St. Louis area.

These initiatives and budget were submitted and approved by the Urban Areas Working Group.

Recommendations to the Homeland Security Advisory Council is summarized in the following recommendations, which will be used by OHS to develop the FFY 2015 federal grant request for the remaining \$3,978,000:

Prioritize existing projects ahead of new projects;

Prioritize projects that will be completed within the FFY 2015 grant period and will not need continuing funding; and

Fund the highest priorities as fully as possible.

In this time of limited resources, the HSAC is ensuring that grant funding is utilized to sustain core capabilities within the National Preparedness Goal that were funded by past HSGP funding cycles to include training of personnel and lifecycle replacement of equipment. New capabilities should not be built at the expense of maintaining current, essential capabilities. If new capabilities are being built utilizing HSGP funding, we must ensure that the capabilities are able to be deployable outside of their community to support state, regional and national efforts. **New capabilities should not be built at the expense of maintaining current and critically needed core capabilities. New capabilities also must be aligned with capability targets and gaps identified through the THIRA/SPR process.** All capabilities being built or sustained must have a clear linkage to one or more core capabilities in the NPG.

The top priorities identified by the committee are community preparedness and participation, law enforcement terrorism prevention, information sharing with fusion centers and communications. The investment budget will be posted on the OHS website for public comment until August 1, 2015. All residents of Missouri are encouraged to provide feedback on the plan to OHS via email at homeland.security@dps.mo.gov

This document provides summary information on proposed FFY 2015 investment justifications that will be submitted to the U.S. Department Homeland Security. Included in

the document is a comprehensive budget identifying investments totaling \$3,978,000.00 in State Homeland Security Program funding and summaries describing each justification area.

FFY 2015 Missouri SHSP Allocation: \$3,978,000.00			
SHSP FUNDING BREAKDOWN	Local**	State	Total
Law Enforcement Terrorism Prevention Activities (LETPA)*	\$ 795,600.00	\$198,900.00	\$ 994,500.00
State Homeland Security Grant (Non-LETPA)	\$2,386,800.00	\$596,700.00	\$2,983,500.00
TOTAL SHSP ALLOCATION:	\$3,182,400.00	\$795,600.00	\$3,978,000.00
CONTINUATION PROJECTS			
OHS M&A		\$198,900.00	\$ 198,900.00
Homeland Security Planning		\$397,800.00	\$ 397,800.00
Missouri Interoperability Center (MIC)		\$123,900.00	\$ 123,000.00
Training & Exercise Delivery	\$ 100,000.00		\$ 100,000.00
Community Preparedness and Participation (Region A-I and Urban A)	\$2,086,800.00		\$2,086,800.00
Regional Work Plans	\$ 200,000.00		\$ 200,000.00
Fusion Centers (MIAC)		\$75,000.00	\$ 75,000.00
Local LETPA	\$ 795,600.00		\$ 795,600.00
TOTAL ESTIMATE:	\$3,182,400.00	\$795,600.00	\$3,978,000.00

* Law Enforcement Allocation: Homeland Security Grant Program Notice of Funding Opportunity (NOFO) requires 25% of SHSP be allocated for law enforcement terrorism prevention activities.

** Local Government Pass-through: Homeland Security Grant Program NOFO requires 80% of SHSP be obligated to local units of government.

Investment #1: Implementation of PPD-8 and the Whole Community Approach to Security and Emergency Management

FFY 15 Funding Amount: \$740,600

This investment provides support for planning, training and exercise sustainment costs for Implementation of PPD-8 and the Whole Community Approach to Security and Emergency Management. The investment develops state/local abilities to 1) withstand the impacts of natural disasters and terrorist threats, 2) respond quickly and 3) recover in a way that sustains or improves local communities' overall well-being. This investment will support the primary core capability of Planning and will fund planning, training and exercise initiatives. Missouri's 2014 THIRA identified a capability target for Planning to "Identify, update and maintain 100% of necessary Protection, Prevention, Mitigation, Response and Recovery Planning for an event impacting the entire state and exercise those plans bi-annually in coordination with federal, state, local, and private sector entities." Missouri's 2014 Capability Estimation identified the following "Other Resources" related to the Planning Core Capability. • Homeland Security Planners • Agri-Terrorism Planner • Mutual Aid Coordinator • Mass Care Planner • Human Services Planner • State CI/KR Planner • Homeland Security Exercise Coordinator • Homeland Security Training Coordinator Missouri's 2014 State Preparedness Report identified the Planning Core Capability as a "High Priority" and addressed the following existing capability levels and gaps: • Planning: "Plans/annexes are complete but require update" • Training: "41-60% of required training exists" • Exercise: "Exercises/real-world demonstration have occurred; few mission critical findings exist" Funds from this investment are a priority because they fill identified capability gaps and will ensure that the State Homeland Security Strategic Plan, State Emergency Operations Plan, and State Hazard Mitigation Plan are updated with the required elements of the National Preparedness Goal and PPD 8 in a manner that coordinates with the state's Threat and Hazard Identification and Risk Assessment. Additionally, these funds will continue to serve the state's emergency responder community by offering training and exercise opportunities to build critical skills needed to function effectively in mass consequence events in coordination with updates to the Missouri Multi-Year Training and Exercise Plan (MYTEP). Without funds from this investment, these

programs will be unable to sustain or improve upon existing capabilities beyond August 31, 2016.

Investment #2: Building and Sustaining Law Enforcement Terrorism Prevention

FFY 2015 Funding Amount: \$795,600

This investment is will facilitate effective state and local law enforcement and investigative response to all threats or acts of terrorism within Missouri. The investment will sustain and enhance tools providing a structure for systematic, coordinated, unified, timely and effective state law enforcement and investigative planning and response. These projects were identified and prioritized utilizing the State and Local Law Enforcement Terrorism Prevention Activities Working Group. This investment will support the primary core capability of Intelligence and Information Sharing and will fund planning and equipment initiatives. Funds from this investment are a priority because they fill identified capability gaps and will ensure that LETPA coordination, planning, software updates, airtime, subscriber fees and technical support are targeted and maintained. This sustainment ensures the state maintains its current SPR ratings and that future capability gaps are minimized. Without funds from this investment, these programs will be unable to sustain or improve upon existing capabilities beyond August 31, 2016.

Investment #3: Maturation and Enhancement of State Fusion Centers

FFY 2015 Funding Amount: \$75,000.00

The fusion center initiative supports the MIAC which is the officially designated fusion center for the state and as such, has responsibility for the gathering, analysis, and dissemination of criminal and terrorism related information. This effort is aligned with and supports the State of Missouri and federal Homeland Security Strategies. This is an investment in the maintenance, sustainment, and refinement of MIAC operations and will fund part time analyst salaries, operating expenses, enhanced training, database access, website operation, and engagement in the National Suspicious Activity Reporting Initiative. MIAC organizational

structure provides professional intelligence services to all federal, state and local law enforcement agencies nationwide. These analysts are trained to detect patterns of behavior, incident patterns, and pre-incident indicators that relate to suspicious criminal and terrorist activity. MIAC meets or exceeds Baseline Capabilities established by the Department of Homeland Security. Additionally, MIAC is guided by a DHS approved Privacy Policy and Standard Operating Procedure. The project support the Missouri Strategic Plan by providing a means to gather information from a variety of sources, local, state and global, analyze the information, disseminate the information and ensure information has access to the national information sharing environment. This increases the state's overall preparedness posture and their ability to detect and deter possible incidents.

Investment #4: Communications

FFY 2015 Funding Amount: \$123,900

This initiative will assist in the sustainment of the capabilities of the Missouri Statewide Interoperable Network (MoSWIN) program by providing governance, management, outreach and education of the system.

Investment #5: Building & Sustaining Regional Collaboration through Regional Homeland Security Oversight Committees

FFY 2015 Funding Amount: \$2,286,800

This investment supports the needs of local jurisdictions and sustainment of previously funded Homeland Security initiatives in the Regional Homeland Security Oversight Committees (RHSOC). This program is focused on establishing a common sense, logical governance structure and process to facilitate local, community level engagement in Homeland Security related decisions. Fourteen core disciplines at the county/local level have been identified to create an RHSOC for nine geographic regions throughout the state. Each RHSOC is responsible for setting grant funding priorities and strategies for its specific region. Missouri has adopted all-hazards, capability-based approach to homeland security planning and funding allocations. This approach coincides with the Regionalization program which empowers RHSOCs in each region to develop capabilities in the event of a natural or man-made disaster. All of the assets purchased through these initiatives have been identified in regionally

developed THIRAs. This investment will support the primary core capabilities of Operational Communications, Environmental Response/Health and Safety, and Planning and will fund planning, training and exercise initiatives.

Public Review and Comment

To ensure an opportunity for the public to provide input, this application will be posted and open for comments until August 1, 2015.

Questions and comments about this document should be directed to:

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For questions specific to the St. Louis Urban Area Security Initiative, these questions should be directed to the contacts below:

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