

ERIC R. GREITENS  
Governor

CHARLES A. (DREW) JUDEN  
Director of Public Safety  
Homeland Security Advisor

MIKE DIERKES  
Homeland Security Director



State of Missouri  
Office of Homeland Security  
Department of Public Safety

Lewis and Clark State Office  
Building  
1101 Riverside Drive  
P. O. Box 749  
Jefferson City, MO 65102

Telephone (573) 522-3007  
Fax (573) 751-5399

**Homeland Security Advisory Council (HSAC)  
September 5, 2017, 1:30 p.m.  
Approved by Unanimous Vote 11/1/17**

**Opening Remarks / Council Members Roll Call:**

OHS Director Mike Dierkes called the meeting to order and thanked everyone for their attendance. The following HSAC Members were present:

Mike Dierkes..... Homeland Security Director, Designated Chair representing DPS  
Merrel Breyer.....Department of Agriculture, representing Chris Chinn  
Cory Jorgensen..... Department of Health & Sr. Services, representing Dr. Randall Williams  
Jeremy Knee.....Department of Higher Education, representing, Zora Mulligan  
Beckie Gierer ..... Department of Mental Health, representing Mark Stringer  
Dept. Dir. Dru Buntin & Brian Allen ..... Dept. of Natural Resources, representing Carol Comer  
Mike Roling ..... Office of Administration, IT, representing Sarah Steelman  
Michael Rush .....Public Service Commission, representing Daniel Hall  
Pete Groce .....Dept. of Social Services, representing Steve Corsi  
Chris Engelbrecht,.....Department of Transportation, representing Patrick McKenna  
Tim Bean.....DPS, Fire Safety  
Lt. Mike Watson .....DPS, Highway Patrol, representing Col. Sandra Karsten  
MAJ Shannon Holaday ..... DPS, Missouri National Guard, representing Gen. Stephen Danner  
Ron Walker ..... DPS, State Emergency Management Agency, representing Ernie Rhodes  
Larry Wood.....Governor's Appointee (County Commissioners) representing Harold Bengsch  
Sgt. Kevin Ahlbrand Gov.'s Appointee (Missouri Fraternal Order of Police) (via Teleconference)  
David Hall ..... Regional Homeland Security Oversight Committee Chair-of-Charis

**Not Available:**

Drew Juden .....Department of Public Safety  
Dale Chambers..... UASI Representative

**A Quorum is present.**

*Note: This meeting was also available by WebEx Conference Call and HSIN Connect*

**Approval of Agenda**

A motion to approve the agenda was made by Bryan Allen; seconded by Merrel Breyer and  
**APPROVED BY ALL.**

## **Approval of Minutes**

A motion to approve the May 31, 2017 minutes was made by Merrel Breyer, seconded by Sgt. Ahlbrand and **APPROVED BY ALL.**

## **PROGRAM, PROJECT, AND SUBCOMMITTEE UPDATES**

### **Interoperability and Communications – Bryan Courtney**

*FirstNet (Bob Bloomberg)* – Mr. Bloomberg gave a brief overview of FirstNet. Missouri has issued an RFP for a statewide project that will interface with the national broadband network. Those are due today and will be reviewed tomorrow. Information sharing with regions will be limited while the RFP process is completed. The final state plan for FirstNet will be done by September 19, 2017. Currently there are 20 Jurisdictions, 18 States, and 2 Territories opting-in to FirstNet. Illinois and Missouri are still deciding. All other border states have opted-in.

*MOSWIN (Bryan Courtney)* - New antenna sites are going up in Thayer, Bagnal Dam, Maryville, Bolivar, Dexter, Bennet Springs, Liberal, Neosho, West Plains, and Vandalia. These are all 700 MHz sites. There is one VHS antenna site going up in Bates County. All sites are being built with redundancy of phone lines for resiliency. Eighty-six of Missouri's 911 Control Centers were provided upgrades to their firmware, checked programming and installation, and trained centers on interoperability operations and patching policy. The 86 training events were provided just in the months of June and July.

It is recommended that investments be made so that agencies can patch into the state SEOC. The Cost is approximately \$1500. Concern was expressed that the patch would allow agencies to bypass the local EOC. The patches are an electronic solution, standard-operating procedures will require follow-up.

In the talk-groups for interoperability, EMS3 will now be EMD for in-region EOC coordination during activation. The radio will still read EMS3 until they are manually changed.

Last quarter, regions were asked to adopt the MoSWIN Regional Pursuit Policy for Communicators. When initiating a pursuit, begins on region IO-1. When pursuit moves out of the region, it becomes Missouri-IO. No agency is required to adopt the policy. Regions are asked to adopt the policy and encourage agencies to use the policy.

Training will be provided in Joplin for Mobile Communications Vehicles tomorrow with Missouri, Arkansas, and Oklahoma. On September 14<sup>th</sup>, they will begin discussing a standard for encrypted talk groups. The planning will begin with law enforcement communities. September 20-22<sup>nd</sup>, they will be supporting the Missouri Public Safety and Communications Conference. Sessions will be offered on FirstNet and ESF-2 regarding state declared emergencies. The State Communications Interoperability Update will be presented to each RHSOC and UASI.

### **Missouri Information Analysis Center (MIAC) – Capt. David Hall**

- The MIAC worked closely with SEMA and local emergency management directors in preparation for the solar eclipse.
- Two analysts were deployed to Springfield for the Presidential visit in late August. One was stationed with the Springfield PD in their Crime Analysis Unit and the other was at the Region D MSHP Headquarters.

- The Hell's Angel Run was held in the Lake of the Ozarks area. One staff member and three analysts were deployed to work with ATF and local agencies.
- Upon indication that the Stockley verdict is eminent, the MIAC plans on deploying at least 2 analysts to the St. Louis Fusion Center. One may be deployed to the Real-Time-Crime Center at the St. Louis Police Department.
- MIAC is paying attention to civil unrest throughout Missouri and the country as a whole. If anyone knows of events happening in their area, please let the MIAC know.
- The next advisory board meeting is October 11<sup>th</sup> at 10 a.m. at the MSHP Troopers' Association. Members of RHSOCs are always welcome.
- There are currently around 675 trained Intelligence Liaison Officers in the state. Let the MIAC know if you would like to host a training event for your RHSOC. The ILO will be held September 27<sup>th</sup> from 9 a.m. to 4 p.m. at the Ike Skelton Training Center. Additionally, an interstate meeting was held between Arkansas and Missouri ILOs. The MIAC intends to schedule more activities of this sort in the future.

#### **Missouri Data Exchange(MoDEx) – Theresa Huhn**

- MoDEx has now started collecting funds and spending on the new fiscal year including renewing vendor contracts and around 203 agency agreements.
- Funding for the MoDEx program averages around \$57,000 per month. That money is utilized to pay vendors for data management and programming to import data from a variety of proprietary records management systems. Funding has trended downward since the initiation of the program, while expenses go up as we add more users. Eventually, this will become an issue.
- New agencies are still welcome and the Sharing Agreement is currently being re-written to also include Criminal Justice ORIs. This will open it up to prosecutors and corrections. The new director of the Department of Corrections is very supportive of information sharing.
- The Department of Natural Resources Park Rangers have been given a demonstration and will now be accessing and contributing data.
- A demonstration was given at the Police Chief's Conference on the use of C-TAC Mobility's application used to query MoDEx data.
- Department of Conservation data is now being uploaded into the data core.
- Training for the usage of the system continues to be provided by the Highway Patrol.
- College Campus Law Enforcement do not participate at this time, but they are welcome.

## **MEMBER UPDATES**

### **Agriculture – Merrell Breyer**

Agriculture participated in eclipse planning. It was good practice with no crises. Mr. Breyer is working with his corresponding official from Texas on hurricane response. Losses are expected to be catastrophic.

### **Health and Senior Services – Cory Jorgensen**

The bureau of Environmental Public Health is participating in the MIAC Biosecurity Working Group. A Regional Response Group Exercise will be held on November 13<sup>th</sup>. Some misinformation is in the public that there is a drug available that can save a person from a nuclear

accident. “KI” will not help with anything but Radioactive Iodine. It is no protection from a nuclear bomb.

### **Higher Education – Jeremy Knee**

The University of Virginia in Charlottesville has captured the attention of most higher education administrators. When is conduct free speech and when is it not? DHE has come up with a list of Questions for consideration for institutions to help them consider their policies and identify gaps. The Higher Education Sub-Committee of HSAC will meet in the next month. Most campuses are already working on policies and DHE is working to help guide them through the topic. As a member of Emergency Planning for a College Campus, David Hall (RHSOCC Chair of Chairs) brought up need for connections with intelligence agencies in intelligence sharing. The question was expanded to ask about any state agency that may have events that would draw possible civil unrest (i.e. Civil War Reenactments for the Department of Natural Resources). Captain Hall encouraged agencies to reach out to him and they can devote some resources for any events as well as to help compare our policies and preparations as they might compare to other states.

### **Mental Health – Beckie Gierer**

The Crisis Counseling Program is still working in 6 agencies in 28 counties trying to educate citizens about disaster reactions as well as free and anonymous resources available to them.

### **Natural Resources – Brian Allen and Deputy Director Dru Buntin**

During the eclipse, DNR had staff on the floor of the State Emergency Operations Center. They are also monitoring the aftermath of hurricanes Harvey and Irma to help other EOCs. With these responses, they have postponed their large scale exercise with the EPA Regions 6 and 7 at this time. Assessments of Missouri flooding have been completed. DNR continues to monitor the Radioactive Transportation Corridors. For exact dates for pesticide collection events are available on their website.

### **ITSD – Mike Roling**

ITSD has been working with SEMA on planning and policy for issuing the PIV-I Identification Cards that would allow one ID for all access (identification as well as electronic keys for computers and doors). They are looking at a publishing price of \$30-35 per card. The cards issued by MSHP currently cost more than \$100 per card. The state is looking at many different possibilities for these IDs. Two-factor authentication is usually required and is traditionally a PIN although it can be set to be more detailed.

### **Public Service Commission – Michael Rush**

Michael Rush introduced himself as the new designee from the Public Service Commission. In July a workshop was attended on safeguarding critical infrastructure. There is a legislative effort to exclude critical infrastructure information from “Sunshine” Laws.

### **Social Services – Pete Groce**

DSS participated in the multi-agency resource centers for Kansas City flooding victims. FEMA Region VII training was attended and gaps were identified in housing, especially in rural areas.

### **Transportation –Chris Englebrecht**

MoDoT has spent a great deal of manpower and funding in flooding responses and recovery. They participated in a nuclear incident exercise and are completing their After-Action Report on the eclipse. Some employees are receiving Opioid Responder Training. Additionally, MoDoT will participate in the TSA exercise at Lambert Field and the Mobile Command Exercise in Joplin.

### **Fire Safety – Tim Bean**

Eighteen departments in two teams were deployed to Hurricane Harvey Response. They are currently looking at available resources to deploy Incident Support Teams to Florida as well.

### **Highway Patrol – Lt. Mike Watson**

The Highway Patrol is preparing for University of Missouri Football events as well as planning for potential unrest in St. Louis after the Stockley verdict is announced.

### **Missouri National Guard – Captain Nick Davis**

The Continuity of Operations Exercise was held and they have worked with SEMA to develop their Emergency Management Plans. They are keeping track of Harvey and Irma for possibly responding, however no immediate requests have been received. The CST conducted a Tactical Exercise in New Mexico. The Homeland Security Response Force held a training exercise with FEMA Region VII. November will see a Winter Storm Exercise. Their Cyber Team has conducted multiple exercises. Members should know that data analysis is their specialty and to let them know if they can offer assistance.

### **State Emergency Management – Ron Walker**

SEMA is very involved in hurricane response efforts at this time. All groups deployed to Texas are on their way back. They are looking at possible deployment to Florida.

### **Fraternal Order of Police– Sgt. Kevin Ahlbrand**

The FOP was prepared to deploy to Texas but they were never deployed. While attending the National Convention, it was decided there were enough response vehicles available and that the Missouri equipment would stay local while waiting on the Stockley verdict.

### **Regional Homeland Security Oversight Committee Chairs Report – David Hall, Region D**

Mr. Hall presented the requested By-Law Revision and justification for decision at the November meeting.

Per Article 11 By-Laws Modifications, the proposed changes are being brought to the attention of the RHSOC chair of Chairs and most importantly the Homeland Security Advisory Council (HSAC). The proposed changes to Article 9 –Election and Term Limits merely lift unnecessary restrictions of the officers of RHSOC Chair and Vice Chair allowing the slate of those offices to come the entire membership of RHSOC. Below are the requested changes to Article 9 in RED.

Request that is proposed change be addressed in upcoming RHSOC Chairs Meeting and the follow-on HSAC May 3, 2017. Thank You in advance for your consideration.

#### **ARTICLE 9 - ELECTION AND TERM LIMITS**

At the first meeting of the RHSOC, after the start of a new year (October 1), the RHSOC will elect a Chair and Vice Chair for the RHSOC from their ~~primary~~ membership. In order to be considered eligible for either of the positions, nominees must have served as ~~the Primary Voting Member of~~ a discipline for a period of no less than one year.

Additionally, the Presiding Chairman of the RHSOC Chairs will be elected at the first meeting of the new year (October 1). The RHSOC Chairs will elect a Presiding Chairman, from one of the nine current Chairs, to represent them. In order to be considered eligible for the position, nominees must be currently serving as the Chair of RHSOC. The Presiding Chairman of the Regional RHSOC is a voting member of the HSAC.

A year is defined as October 1<sup>st</sup> thru September 30<sup>th</sup> of the following year.

A term is defined as two years unless otherwise noted.

Specific seat terms are as follows:

- |                                       |                   |
|---------------------------------------|-------------------|
| • Chair                               | Two-(2) year term |
| • Vice Chair                          | Two-(2) year term |
| • Primary Discipline Representative   | Two-(2) year term |
| • Alternate Discipline Representative | Two-(2) year term |
| • Presiding Chairman of RHSOC Chairs  | One-(1) year term |

If the Primary Voting or Alternate Voting Member is no longer a member of their discipline or no longer works within the region for whatever reason, they will resign their position on the RHSOC. If the Primary Voting Member leaves and more than one year remains in the term, the Alternate will take their place, completing the term and the working group for that discipline will elect a new Alternate. If the Primary Voting Member leaves and less than one year remains in the term, the Alternate will take their place, complete the remaining term and then serve as the Primary Voting Member for a full term. If the Alternate leaves and there is no second Alternate to take on the position, the working group for that discipline will elect a new Alternate. All Primary and Alternate members shall attend at least fifty-(50) percent of the RHSOC meetings during the year.

If for any reason the RHSOC Chair leaves their position, the Vice Chair will take their place, completing the term and the RHSOC will elect a new Vice Chair for the remainder of the term. At the first meeting of the RHSOC, after the start of a new year (October 1), the RHSOC will elect a new Chair and Vice Chair for the RHSOC from their ~~Primary Voting~~ Members.

## OLD BUSINESS

### Status/Update of OHS Grants – Jeff Barlow

As of 1:16 p.m. today, we received the official announcement of the FY17 grant funds awarded. The FY17 summary chart was presented. It is \$16,000 less than we received last year. The official FEMA award is still pending but expected any day. Among other mistakes by FEMA staff, our submission was accidentally sent back twice. The LETPA working group has not been able to meet as of this date so funding is left blank for now.

September 1, 2017's release of FY17 National Data for SHSGP and EMPG grants were presented so members can see how Missouri compares to other states.

FY15 LETPA funds reallocated some funds. The Sheriff's Association was not finding their project successful so funds were reallocated to purchase a bomb suit and to the Police Chief's Association project. MPCA is purchasing license plate readers and LiveScan devices and providing training. Both Sheriffs and Police Chiefs are eligible for this project. MPCA has been given an extension to fully administer this grant.

FY 16 LETPA funds have been reallocated to the Missouri Interoperable Center due to the sale of a Capitol Police Vehicle.

There is a current balance in FY15 funds but they were obligated by the end of August. Many claims are still pending so balances look deceptively large.

Regions were reminded that FY15 funds don't have to be 100% expended before FY16 is started.

In 2014 the group approved any de-obligated funds would be spent on MOSWIN Radios.

Congratulations were offered to both St. Louis and Kansas City on their awarded Complex Coordinated Terrorism Attack Grants.

A regional meeting on THIRA and SPR was attended in Chicago. The federal agency level will be sending someone to help with training. Plans were canceled due to Hurricane Harvey Response. The meeting will be rescheduled. Missouri's THIRA needs to be streamlined and focused so it can be more of a workable guidance document.

## **NEW BUSINESS**

### **Requesting an executive order regarding HSAC Membership –Mike Dierkes / Ann Harris**

A presentation of current membership compared to DHS membership listed in grant guidance as the committee "shall" include (implying requirement and membership) and membership they suggest "should" be included.

#### **FY 2017 HSGP Program standards for Senior Advisory Committees:**

"SHALL include at least one representative from relevant stakeholders including:

- Individuals from the counties, cities, town, and Indian tribes within the State or high-risk urban area, including as appropriate, representatives of rural, high-population, and high-threat jurisdictions;
- UASI-funded Urban Areas;
- ✓ Citizen Corps Whole Community Councils;
- Local or tribal government officials;
- Emergency response providers, including representatives of fire service, law enforcement, emergency medical services, and emergency managers;



## FY 2017 HSGP Program standards for Senior Advisory Committees:

“SHALL include (continued):

- ✓ Public health officials and other appropriate medical practitioners;
- Individuals representing educational institutions, including **elementary schools**, community colleges, and other institutions of higher education;
- **State and regional interoperable communications coordinators, as appropriate;**
- **State and major urban area fusion centers, as appropriate; and**
- ✓ Non-profit, faith based, and other voluntary organizations such as the American Red Cross.

## FY 2017 HSGP Program standards for Senior Advisory Committees:

“SHOULD be included on the SAC:

- **Urban Area Working Groups**
- **Area Maritime Security Committees**
- ✓ Regional Transportation Security Working Groups
- **Disability Inclusion Working Groups**
- ✓ Children’s Working Groups
- **State Primary Care Association**
- ✓ State Homeland Security Advisor
- ✓ State Human Services Department,
- ✓ State Child Welfare Services,
- ✓ State Juvenile Justice Services



## FY 2017 HSGP Program standards for Senior Advisory Committees:

“SHOULD be included (continued ):

- ✓ SEMA Director
- ✓ State Public Health Officer,
- ✓ State Public Safety Officer for Justice Assistance Grants,
- ✓ State Coordinator for DoD 1033 Program,
- State Court Official,
- State Emergency Medical Services Director,
- State Trauma System Manager,
- State Emergency Medical Services for Children Coordinator
- State Education Department,
- ✓ Senior Security Officials from Major Transportation Systems
- ✓ The Adjutant General

A list of first priority members to request was discussed for immediate motion. Additional membership covering additional stakeholders was tabled until the November meeting.

Mike Dierkes made the following Motion:

- **The HSAC authorizes the Missouri Office of Homeland Security to draft and present a request for Governor Eric Greitens to issue an executive order adding the following stakeholders to the Missouri Homeland Security Advisory Council Established in Executive Orders 05-20 and 06-09:**

- ❖ The Commissioner of Higher Education
- ❖ The RHSOC Chair-of-Chairs
- ❖ Any Missouri UASI
- ❖ The Statewide Interoperability Coordinator
- ❖ The Director of the Missouri Information Analysis Center
- ❖ The Director of the St. Louis Fusion Center
- ❖ The Director of the Kansas City Terrorism Early Warning Center
- ❖ The Director of the Department of Social Services
- ❖ The Director of the Department of Elementary and Secondary Education

**Or their designee.**

- The motion was seconded by Ron Walker and **APPROVED BY UNANIMOUS VOTE.**

## NEXT MEETING

A next meeting date of November 1, 2017 was agreed upon.

## ADJOURN

The motion to adjourn was made by Merrell Breyer, seconded by Michael Rush, and **APPROVED BY UNANIMOUS VOTE.**