

ERIC GREITENS
Governor

DREW JUDEN
Director of Public Safety
Homeland Security Advisor

GREGG FAVRE
Deputy Director of Public Safety



State of Missouri
Office of Homeland Security
Department of Public Safety

Lewis and Clark State Office
Building
1101 Riverside Drive
P. O. Box 749
Jefferson City, MO 65102

Telephone (573) 522-3007
Fax (573) 751-5399

Homeland Security Advisory Council (HSAC)

November 2, 2016, 1:30 p.m.

Approved February 2, 2017

Opening Remarks / Council Members Roll Call:

Director Lane Roberts called the meeting to order and thanked everyone for their attendance.
The following HSAC Members were present:

Lane Roberts Director, Department of Public Safety
Steve Sokoloff Deputy Director DPS / Acting Homeland Security Coordinator
Merrell Breyer Department of Agriculture, representing Richard Fordyce
Gabrielle Fee Department of Economic Development, representing Mike Downing
Cory Jorgensen Department of Health & Sr. Services, representing Peter Lyskowski
Jeremy Knee Higher Education, representing Leroy Wade, Interim Director
Joan Keenan Mental Health, representing Mark Stringer
Brian Allen Department of Natural Resources, representing Harry Bozoian
Mike Rolling Office of Administration, IT, representing Rich Kliethermes
Wes Henderson Public Service Commission
Pete Groce Dept. of Social Services, representing Brian Kinkade
Bill Zieres DPS, Fire Safety, representing Greg Carrell
Maj. Shannon Holaday DPS, Missouri National Guard, representing Gen. Stephen Danner
Lt. Mike Watson DPS, Highway Patrol, representing Col Bret Johnson
Ron Walker DPS, Director of State Emergency Management Agency
Harold Bengsch County Commissioners
Kevin Ahlbrand Missouri Fraternal Order of Police (via Teleconference)
Drew Juden Governor Appointee, MO Police Chief's Association (via Teleconference)
Mike Fagan UASI Representative (via Teleconference)
Mike Cherry Region C, representing RHSOCC Chair David Hall

Not Available:

Rick Bennett Department of Transportation, representing Patrick McKenna
Kevin Merritt MO Sheriff's Association

A Quorum is present.

Note: This meeting was also available by conference call and HSIN Connect

Approval of Agenda

A motion to approve the agenda was made by Steve Sokoloff; seconded by Merrel Breyer and **APPROVED BY ALL.**

Approval of Minutes

A motion to approve the August 3, 2016 minutes as amended was made by Steve Sokoloff, seconded by Merrel Breyer and **APPROVED BY ALL.**

PROGRAM, PROJECT, AND SUBCOMMITTEE UPDATES

Missouri Interoperability Center

FirstNet – Bob Bloomberg

FirstNet is in the process of evaluating proposals from their Request for Proposals. One vendor has been rejected at this point and proposals from AT&T and Rabota are being considered. The initial selection of a vendor will be made later than FirstNet has initially thought, but it is not expected to be a significant delay.

FirstNet has many activities and benchmarks that will be addressed in 2017. Following the acceptance of a proposal, a State Plan will be developed and then approved by the Statewide Interoperability Executive Committee (SEIC). This plan will then be brought before the RHSOCC committee and will be offered to new governor for approval within 90 days. FirstNet will be doing another round of consultations in 2017 as well. If there are individuals within your agencies that could use information on FirstNet, please contact Mr. Bloomberg or Mr. Courtney for assistance.

The FirstNet newsletter can be found at <https://sway.com/LwjJcGTmoj3FYMbm>. Any members not receiving the newsletter releases should please contact Mr. Bloomberg to be added to the distribution. Newsletters are expected to be published every other month.

MoSWIN/MOSCAP – Bryan Courtney

November 1, 2016 a meeting was held with a vendor for a mission critical ready LTE device. It was a prototype that will be FirstNet ready to augment, supplement, and add-in to MoSWIN. This device will also serve as a “hot-spot” for emergency responders. It is likely to radically change the connectivity of responders. Mobile devices are 3-4 years away but Portables are almost market ready. It is a 10-15 years from replacing the large communication centers. In the interim, these devices will help to fill in coverage gaps.

The MIC is narrowing down potential site locations. The requirement is for 95% coverage on all accessible roads. “Off-Road” needs are also being assessed. It is important to note which sites are 700 and which are VHF when examining your THIRAs. 700 Sites are used to fill in gaps or supplement areas with VHF sites and radios purchased with grant funding need to be able to access any site in their area and can perform at a mission critical level. New 700 sites include Steeleville, Mountain View, Warsaw, Tuscumbia, Washington, Marceline, and Osceola. UVH Sites include Silva, Piedmont, Wayne County, Ironton, Pike Co (IL). Installation order at this time is Tuscumbia, Mountain View, Steeleville, Pike County, Wayne County, and Ironton. Others will be scheduled upon completion of the first 5 sites. Installation must be

complete by the end of March. If you are making purchases for your staff, please contact the MIC to find out if they need VHS or 700 compatible devices.

ISSI links worked with the St. Louis Area Trunked System was used to help with the presidential debates and the Officer's funeral motorcade.

St. Joseph and Springfield Events were successfully held in October. All regions were represented and future training and exercises are likely to come following this event. Regions have expressed an interest in running these types of events on their own so they can practice managing incidents until state level assistance arrives.

The SIEC will meet at 10 a.m. on December 7, 2016 at Cole County Fire Station #4.

Interoperability was included in the MO Safer Now Initiative with Governor Nixon. They were able to do a roll-call demonstration from Sikeston to agencies throughout the state. In addition, a round table forum was offered where stakeholders were able to tell their own stories on MoSWIN use.

State agencies and divisions working with MoSWIN right now include the State Emergency Management (SEMA) and the Department of Health and Human Services (DHSS), and the Department of Transportation (MoDOT). They are aligning their standard operation procedures to align with state and region procedures. If your agency uses MoSWIN radios, a standard operating guide needs established.

Missouri Information Analysis Center – Capt. David Hall

Intelligence Liaison Officer (ILO) training has been provided again in October. This training is available throughout the state in all regions. If you have staff in Kansas City or St. Louis, training can also be provided by their fusion centers. Training lasts approximately 6 hours and covers what fusion centers do, how to spot potential terrorism activity, and how we can work together to mitigate threats.

MIAC organized a Zone Terrorism Officers (ZTO) training course covering new and emerging trends to include Police Symbolism which is the anti-police movement, Jihadist and ISIS ideologies and identifiers. Highway Patrol officers and support staff who have attended this training number approximately 150.

The MIAC has been very busy the last quarter attending several career development training courses. Staff and analysts attended the National Fusion Center Conference in Washington D.C. This is always an excellent opportunity to share successes on a national level and gain insight on possible new initiatives.

The Bio-Security Working Group has been meeting for almost a year. The next meeting will be on December 5, 2016 at the Health Department Lab. Security Clearances are progressing.

Regional Homeland Security Oversight Committee Chairs Report – Chief Mike Cherry, Region C

RHSOCs are working to spend down available funding. Exercises have been held throughout the state that have proven some capabilities and identified some gaps. THIRAs have been turned in for the year. We are still working on defining our standards for credentialing systems and are considering imposing minimum standards on any new equipment purchased through grant funds.

MEMBER UPDATES

Agriculture – Merrell Breyer

Agriculture has been working with Health and Senior Services on the Rapid Response Team for Food and Agriculture. The collaboration has been extremely successful.

Mr. Breyer will be attending a Foot and Mouth Exercise in Manhattan, KS in December. Last year we were able to identify significant flaws in the plan and they are looking forward to seeing what progress has been made.

Mr. Breyer also thanked the RHSOCs and HSAC for their support in funding security efforts in agriculture.

Higher Education – Jeremy Knee

Higher Education assisted DPS with drafting a rule for Senate Bill 921 that requires Memorandums of Understanding between higher education institutions and local law enforcement to work out best practices for reporting and investigating sexual assaults on incidents. Stakeholders have met and now the next phase, following up with local law enforcement for their input, is pending.

Mental Health – Joan Keenan

There are still crisis counseling sites operating in Saint Louis working on Disaster 4250. It is expected to wrap up sooner than initially estimated.

A rule change from the Center for Medicaid Services now requires a level of participation between public health and emergence response agencies who receive reimbursement. This will now require planning to strengthen the network within the two groups.

Natural Resources – Brian Allen

DNR will now be working with OHS on their THIRA documents. An order for radios has been placed via Homeland Security grant funding. DNR participated in the national mass care exercises, presidential debates, flood recovery partnership, and responded to a request from Florida during fall hurricanes.

ITSD – Mike Rolling

ITSD received a \$100,000 grant through Homeland Security for Cyber Security for the Public Security Announcement initiative and the Governor's Cyber Security Summit.

PSAs were produced in multiple formats including: radio, social media, cybersecurity.mo.gov, and mo.gov/cyber. Gross impression is projected to be 6.3 million consumers. Social media reached 269,000 Missouri residents. Video content was viewed more than 20,000 times via YouTube and other sites. Cybersecurity.mo.gov received 1,500 page views and mo.gov/cyber 20,000 had page views.

The Cyber Summit has 470 attendees. Participants came from varied public and private sector groups. ITSD is very hopeful that this can become an annual event.

Social Services – Pete Groce

DSS participated in a national mass care exercise in Jefferson City and Jackson County. They are awaiting the after-action report to identify strengths and weaknesses.

Transportation – Rick Bennett (e-mail report read by Ann Harris)

MoDOT is in the planning stages for our next annual earthquake exercise in late February, 2017. This exercise will be a functional exercise that will practice and fine tune MoDOT's initial response and will involve

a significant number of leadership, field and support staff. While the primary focus is our internal response process, we will coordinate with SEMA and other key agencies.

Fire Safety – Chief Bill Zieres

Chief Zieres introduced Matt Luetkemeyer who is now the Mutual Aid Coordinator assigned to Fire Safety. Mr. Luetkemeyer will travel throughout the state meeting with RHSOCs and Fire Departments to get everyone registered under State Law.

Highway Patrol – Lt. Mike Watson

MSHP sent over 250 troopers to the October Presidential Debates in St. Louis. Planning is now being done for security at the Gubernatorial Inauguration in January.

Missouri National Guard – Major Shannon Holaday

The National Guard is also beginning planning for the Gubernatorial Inauguration in January of 2017. Mr. Anthony Couples, MONG Emergency Management Coordinator, and Mr. David Brashears, Anti-Terrorism Program Enforcement and Protection, were introduced.

The National Guard Cyber Specialists toured the Michigan “Cyber Range” as an example of how our range could be built out. Once plans are set, Guard administration will likely request an opportunity to address this committee regarding how to bring this capability to Missouri. Additionally, the Cyber Team has enrolled in both the Cyber Shield and Cyber Guard exercises to be held in 2017.

The New Madrid planning efforts have clarified that a substantial earthquake in Missouri would exceed the bounds of FEMA region VII and are meeting monthly to coordinate response on a multi-region or national scale for military support and problem solving.

State Emergency Management – Ron Walker

The National Mass-Care Exercise focused on a limited number of functions so not all ESF’s participated. Local entities got to choose what element they believed they could support. Feedback is showing that the west side of the state did an excellent job of providing shelter and sustenance in this scenario.

Missouri’s Earthquake Plan is in the process of being rewritten. The contractor will be contacting state agencies and local jurisdictions during this process to improve the product. The next full National Earthquake Exercise was previously scheduled for 2018. It does not appear that enough time is allowed for the plan to be re-written, reviewed, disseminated and trained upon so the Central United States Earthquake Consortium is trying to adjust the scheduling.

Emergency Management Assistance Compact (EMAC) Agreements lack flexibility for Federal Resources and the fee at which they can be developed and deployed. This has been a topic of discussion at the national level. EMAC “Mission Ready Packaging”, pure state-to-state mutual aid will be a concerted effort in Emergency Management. It will be more flexible and responsive. Agencies are more likely to be called upon by other states to assist in emergency responses within their field of expertise.

County Commissioners – Commissioner Harold Bengsch

November 21, 2016, County Commissioners will be gathering for their annual meeting. The biggest concern from counties at this time is dealing with un-funded federal mandates.

Police Chief’s Association – Chief Drew Juden

The License Plate Recognition (LPR) Project is moving forward, going well, and should have full deployment in the next couple of months.

St. Louis UASI– Mike Fagan

St. Louis would like to thank all the agencies that helped with October's Presidential Debates. The event went smoothly and was good training for future un-planned event responses. The funeral procession for a St. Louis County Police Officer also required coordination between multiple jurisdictions and across state lines.

The UASI planning group is finishing their THIRA. The group is also urging like municipalities and entities in the region to adopt a Hazard Mitigation Plan.

The St. Louis Fusion Center has developed an Advanced Privacy and Protection Guidelines regarding Operations as well as license plate readers, mug shot image comparison, and social media usage to improve upon already excellent guidelines provided via the Missouri State Highway Patrol and MIAC. The Fusion Center Director attended their national conference last week. Support and management executives went to both major parties' political conventions to assist and learn by observation. Liaisons within the healthcare field have been increased throughout the UASI. Together with the Intelligence Liaison Officers number approximately 1,000 people. While that number is good, St. Louis would like to have more to align with their population. They are offering training for the area.

A Training and Exercise Planning Workshop was held in September. Grant application planning is underway for the Complex Coordinated Violent Extremist Tech Program.

OLD BUSINESS

RHSOCC Request for By-Law Change – Steve Sokoloff

As presented at the August 2016 HSAC meeting, the Regional Homeland Security Oversight Committee Chairs have requested the following addition to their operating by-laws:

Proposed Clarification Addition to Article 9 (Sentence to be added before the last paragraph)

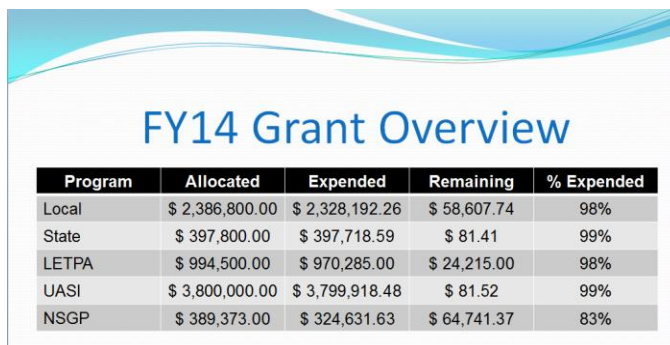
No one person shall be a voting member of more than one discipline in a region and can only be a voting member in one region at any time.

There were no questions or discussion regarding the revision. The revision was passed by **UNANIMOUS ROLL CALL VOTE**.

Status/Update of OHS Grants – Jeff Barlow

Mr. Barlow provided information on the status of grant funding in both PowerPoint and handout form.

- Fiscal Year 2014 is in the close out period and will be fully expended by the end of November.



Program	Allocated	Expended	Remaining	% Expended
Local	\$ 2,386,800.00	\$ 2,328,192.26	\$ 58,607.74	98%
State	\$ 397,800.00	\$ 397,718.59	\$ 81.41	99%
LETPA	\$ 994,500.00	\$ 970,285.00	\$ 24,215.00	98%
UASI	\$ 3,800,000.00	\$ 3,799,918.48	\$ 81.52	99%
NSGP	\$ 389,373.00	\$ 324,631.63	\$ 64,741.37	83%

- Local Allocations
 - Regions
 - \$ 14,181.61
 - SEMA – Training
 - \$ 34,600.76
 - Region H
 - \$ 1,698.75 – Dept. of Ag
 - Reallocated
 - \$8,125.62
- Local LETPA Allocations
 - Reallocated
 - \$ 783.20

- State Allocations

- Reallocated
 - \$ 81.41

- State LETPA Allocations

- MIAC
 - \$ 9,210.56
- Interoperability-Comms
 - \$ 394.33
- MSHP-Mobile Field Force
 - \$ 3,653.85
- Capitol Police
 - \$ 35.05
- Reallocated
 - \$ 10,138.01

FY14 Balance and Highlights

•Reimbursed as of Aug 2016 HSAC:	\$ 5,739,201.89
•Reimbursed as of Nov 2016 HSAC:	\$ 7,820,745.96
•Reimbursed since Aug 2016 HSAC:	\$ 2,081,544.07
•Remaining Award:	\$ 147,727.04

The final update will be presented at the next meeting.

- Fiscal Year 2015 is now being spent. Current status is:

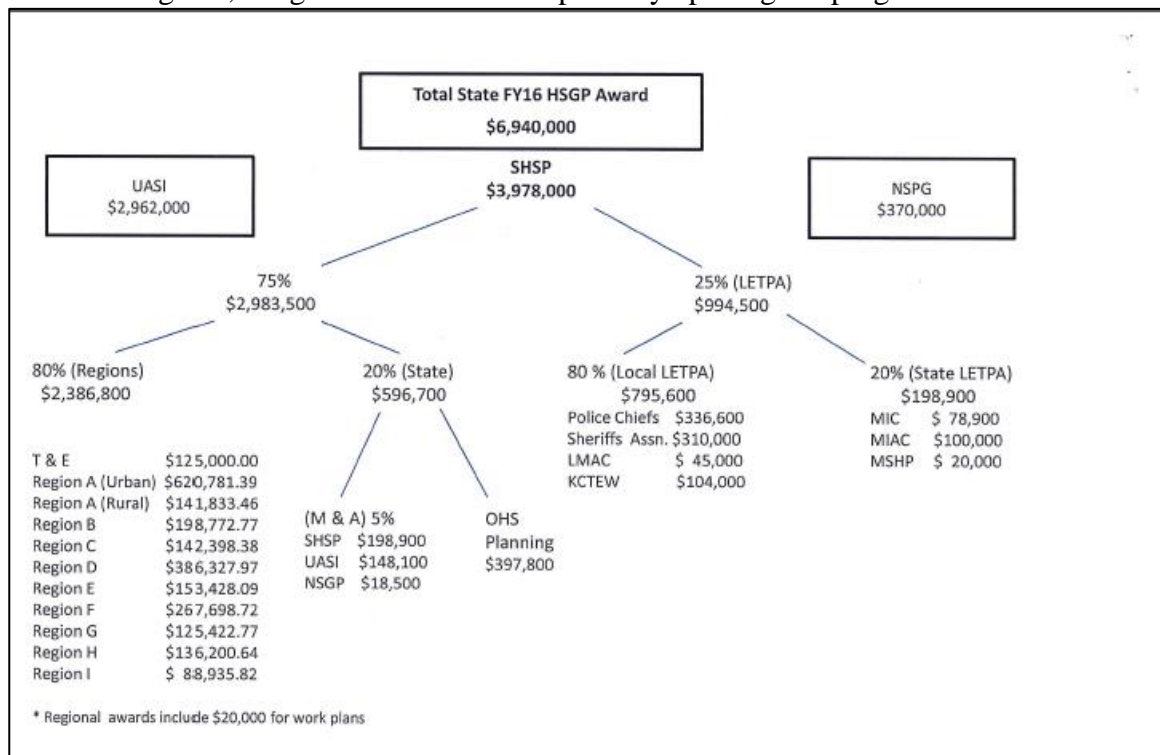
FY15 Grant Overview

Program	Allocated	Expended	Remaining	% Expended
Local	\$ 2,386,800.00	\$ 945,934.39	\$ 1,440,865.61	40%
State	\$ 397,800.00	\$ 46,528.40	\$ 351,271.60	12%
LETPA	\$ 994,500.00	\$ 58,688.41	\$ 935,811.59	8%
UASI	\$ 2,850,000.00	\$ 293,830.21	\$ 2,556,169.79	10%
NSGP	\$ 318,400.00	\$ 32,415.00	\$ 285,985.00	10%

FY15 Balance and Highlights

•Reimbursed as of Aug 2016 HSAC:	\$ 836,248.24
•Reimbursed as of Nov 2016 HSAC:	\$ 1,377,396.41
•Reimbursed since Aug 2016 HSAC:	\$ 541,148.17
•Remaining Award:	\$ 5,570,103.59

- Fiscal Year 16 will begin being spent in the first quarter of 2017.
- Joni McCarter explained the detail grant summary handout that shows grant totals in progress that include projected spending that has been approved. FY15 Grants will close-out August of 2017. FY16 Grants will close-out as of August 31, 2019. It is a 3-year grant. A flow chart of funding was presented to show how federal grant totals are distributed. Currently the Non-Profit Grants are only available within the UASI regions, congress is interested in possibly opening the program to the entire nation.



NEW BUSINESS

Threat and Hazard Risk Identification and Assessment – Scott Davis

Information was provided via PowerPoint and Handouts. Mr. Davis reviewed the definition for the THIRA Process a four step process to identify risks and vulnerabilities from a whole community perspective including both the public and private sectors.

Missouri's Intent for THIRA

Foundation for:

- Prepare jurisdictions to prevent, protect, mitigate, respond, and recover from threats and hazards
- Identifying needed and sustaining capabilities along side gaps or needed capabilities from a planning, organization, equipment, training, and exercise perspective
- Prioritizing funding
- Validate plans and procedure

Financial History

As shown in the financial history provided, grants have significantly reduced and therefore prioritizing funding is imperative.

Year	HSGP
2003	\$59,078,585.00
2004	\$56,176,179.00
2005	\$35,538,731.00
2006	\$36,420,000.00
2007	\$25,099,973.00
2008	\$29,030,745.00
2009	\$27,511,200.00
2010	\$27,297,156.00
2011	\$11,502,078.00
2012	\$6,959,504.00
2013	\$6,459,364.00
2014	\$7,978,000.00
2015	\$6,978,000.00
2016	\$6,940,000.00

In SHSGP & UASI, a reduction of 88.3% from 2003 to 2016.

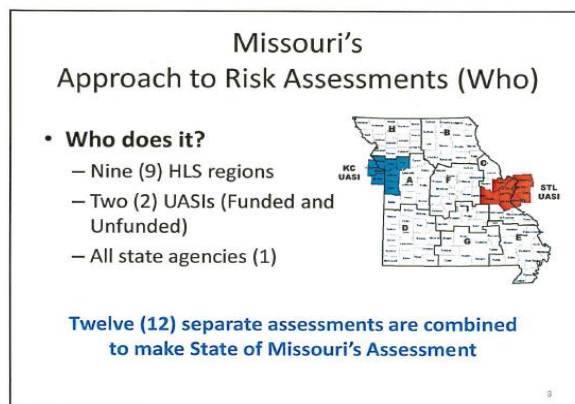
The four steps of the THIRA process are: 1. identify the treats and hazards of concern, 2. give the threats and hazards context, 3. establish capability targets, and 4. apply the results. The 32 Core Capabilities were provided and the lead agency in each capability was defined. If agencies find any capability inaccurately assigned, please contact Mr. Davis.

Lead ESF/State Agency POC

Core Capability	ESF	Core Capability	ESF	Core Capability	ESF
Planning	DPS SEMA	Supply Chain Integrity and Security	MSHP-ESF13 SEMA-ESF7	Mass Search and Rescue Operations	DFS-ESF9
Public information and Warning	GOV Office DPS-ESF15	Community Resilience	SEMA-ESF 5	On-Scene Security, Protection, & Law Enforcement	MSHP-ESF13
Operational Coordination	DPS SEMA	Long-Term Vulnerability Reduction	DPS SEMA	Operational Communications	MSHP-ESF2
Forensics and Attribution	MSHP-ESF13	Risk and Disaster Resilience Assessment	SEMA-ESF 5	Logistics & Supply Chain Management	SEMA-ESF7
Intelligence and Information Sharing	MIAC DHSS	Threats and Hazard Identification	DPS SEMA	Public Health, Healthcare, & Emergency Medical Services	DHSS-ESF8
Interdiction and Disruption	MSHP-ESF13 DHSS	Critical Transportation	MoDOT-ESF1	Situational Assessment	SEMA-ESF5
Screening, Search, and Detection	MSHP-ESF13	Environmental Response / Health & Safety	DNR-ESF10 DHSS	Economic Recovery	SEMA
Access Control and Identity Verification	DPS	Fatality Management Services	DHSS-ESF8 MDA	Health and Social Services	DHSS
Cybersecurity	ITSD	Fire Management and Suppression	DFS – ESF4	Housing	EconDev
Physical Protective Measures	MSHP-ESF13	Infrastructure Systems	SEMA-ESF3	Natural and Cultural Resources	DNR
Risk Management for Protection Programs and Activities	DPS	Mass care Services	DSS-ESF6		

Involvement in THIRA Process

- Whole Community - including individuals, businesses, faith-based organizations, nonprofit groups, schools and academia.
- All levels of government (local, regional, state)
- Plans, Policies, and Procedures



Once individual THIRAs have been submitted, Mr. Davis will compile them into a single document for the state of Missouri by the end of December.

Next year the federal government will switch to an online submission so the Excel version will no longer be supported. The OHS staff will provide slides to help guide regions through the first 3 steps of the process. An Excel version of the SPR and step 4 will be provided with drop down boxes where possible to help users.

Dates to remember: Regional Assessments are due June 1, 2017, State Agency Assessments by October 2017, and UASI Assessment is due November 2017. UASIs are given more time because they enter their own data on-line. Regions and agencies have an earlier due date because Mr. Davis must then enter all data into a statewide summarized report. The new worksheet tool allows agencies to send the spreadsheet to individuals who specialize in specific core capabilities, return the form, and roll the data up to the report all at one time. Starting in 2017, the only report that we will be able to generate is the Whole State THIRA.

Ron Walker of SEMA asked about the initiative by the National Emergency Management Association to change the timeline. Their thought is that threats don't change often, so are asking for a 3 year cycle. He asked how that will affect state agencies. Mr. Davis and Mr. Barlow clarified that this is a requirement to receive grant funding. Mr. Davis stated that Steps 1-3 rarely change, but 4 and 5 are more fluid. There is a danger of missing threats developing with a longer timeline. A Nuclear Threat Assessment is being added at the state level at this time, this is the only new information currently for steps 1-3. Mike Cherry, RHSOC Chair from Region C stated the 3 years is probably too long. When it is revisited annually, it allows for better response to gaps. He stated that the initial process is painstaking, but following years are likely to be significantly less demanding.

The Missouri Alert Network – Steve Sokoloff

The database of participants in the network will be updated in the month of November. A call, e-mail, and text will go out to request individuals who wish to remain on the network to reply to the message. The initial communication will only ask for names, contact information, and agency by the end of November. Follow-up communication will ask for more details so messages can be tailored to specific areas and communities of interest. Those who do not respond will be removed from the system. This would also be a good time to add new individuals to the system.

OPEN DISCUSSION

None

NEXT MEETING

A next meeting date of February 2, 2017 was agreed upon.

ADJOURN

The motion to adjourn was made by Merrell Breyer , seconded by Corey Jorgensmeyer , and **APPROVED BY UNANIMOUS VOTE.**