



**FY 2021 State Homeland Security Program (SHSP)  
Protection of Soft Targets/Crowded Places (PSTCP)  
Notice of Funding Opportunity (NOFO)**



**Grant Issued By:**

U.S. Department of Homeland Security (DHS), Federal Emergency Management Agency (FEMA), Grant Programs Directorate (GPD)

**Grant Issued Through:**

Missouri Department of Public Safety (DPS), Office of Homeland Security (OHS)

**Assistance Listing:**

97.067

**Funding Opportunity Title**

FY 2021 State Homeland Security Program – Protection of Soft Targets/Crowded Places

**Introduction**

The Missouri Office of Homeland Security is pleased to announce the funding opportunity for the FY 2021 State Homeland Security Program (SHSP), Protection of Soft Targets/Crowded Places (PSTCP). This state administered, but federally funded program, is made available through the Grants Programs Directorate (GPD) and National Preparedness Directorate (NPD) within the Federal Emergency Management Agency (FEMA).

**Program Description**

SHSP PSTCP assists state and local efforts to build, sustain, and deliver the capabilities necessary to prevent, prepare for, protect against, and respond to, acts of terrorism in soft targets and crowded places through the use of mobile crowd control equipment.

**Objective**

The objective of the FY 2021 SHSP is to fund state and local efforts to prevent terrorism and prepare the Nation for threats and hazards that pose the greatest risk to the security of the United States.

## **Priorities**

Given the evolving threat landscape, it is incumbent upon DHS/FEMA/OHS to continuously evaluate the national risk profile and set priorities that help ensure appropriate allocation of scarce security dollars. In assessing the national risk profile for FY 2021, five priority areas attract the most concern. The following are the five priority areas for FY 2021:

1. Enhancing cybersecurity;
- 2. Enhancing the protection of soft targets/crowded places;**
3. Enhancing information and intelligence sharing and cooperation with federal and state agencies, including DHS/OHS;
4. Combating domestic violent extremism;
5. Addressing emergent threats (e.g., transnational criminal organizations, unmanned aircraft systems [UASs], weapons of mass destruction [WMD], etc.).

**This grant program focuses only on the national priority of Enhancing the Protection of Soft Targets/Crowded Places.**

DHS/FEMA/OHS strongly encourages SHSP subrecipients to participate in the THIRA (Threat and Hazard Identification and Risk Assessment)/SPR (Stakeholder Participation Report) process and prioritize grant funding to support closing capability gaps or sustaining capabilities that address national priorities and/or support enduring needs.

**Period of Performance:** 9 months

**Projected Period of Performance Start Date:** October 1, 2021

**Projected Period of Performance End Date:** June 30, 2022

**Funding Instrument:** Grant

**Allowable Amount:** \$15,000.00 maximum award

### **Eligible Applicants:**

The following Missouri entities are eligible to apply for the FY 2021 SHSP PSTCP funding opportunity:

- Local units of government
- Nongovernmental organizations - quasi-governmental organizations, and nonprofit organizations

## **Ineligible Applicants**

- Entities located within the geographical boundaries of the St. Louis Urban Area Security Initiative (UASI), which includes the Missouri Counties of Franklin, Jefferson, St. Charles, St. Louis and St. Louis City are **NOT** eligible applicants.
- State Agencies are **NOT** eligible applicants.

## **Other Eligibility Criteria**

### **National Incident Management System (NIMS) Implementation**

Prior to allocation of any Federal preparedness awards in FY 2021, subrecipients must ensure and maintain adoption and implementation of NIMS. The list of objectives used for progress and achievement reporting is on FEMA's website at <https://www.fema.gov/emergency-managers/nims/implementation-training>. Please see the [Preparedness Grants Manual](#) for more information on NIMS.

### **Emergency Management Assistance Compact (EMAC) Membership**

In support of the National Preparedness Goal (the Goal), SHSP subrecipients must belong to, be in, or act as a temporary member of EMAC, except for American Samoa and the Commonwealth of the Northern Mariana Islands, which are not required to belong to EMAC at this time. All assets supported in part or entirely with FY 2021 HSGP funding must be readily deployable and NIMS-typed when possible to support emergency or disaster operations per existing EMAC agreements. In addition, funding may be used for the sustainment of core capabilities that, while they may not be physically deployable, support national response capabilities, such as Geographic/Geospatial Information Systems (GIS), interoperable communications systems, capabilities as defined under the Mitigation Mission Area of the Goal, and fusion centers.

## **Application and Submission Information**

### **1. Key Dates and Times**

- a. Application Start Date:** April 1, 2021
- b. Application Submission Deadline:** April 30, 2021, 5:00 pm CST
- c. Agreeing to Terms and Conditions of the Award**

By submitting an application, applicants agree to comply with the requirements of this NOFO and the terms and conditions of the award, should they receive an award.

Applications will only be accepted through the Missouri Department of Public Safety (DPS) online WebGrants System. <https://dpsgrants.dps.mo.gov/index.do>

As part of the FY 2021 SHSP PSTCP application, each eligible applicant must complete all application forms and provide all required documents:

- 1. Contact Information Form**
- 2. SHSP Project Package**
- 3. Budget**
- 4. Named Attachments**
  - a. Audit/Financial Statement (REQUIRED)**
  - b. Federal Fund Schedule (REQUIRED, if not included in Audit)**
  - c. Quote or Cost Basis**
  - d. Other Supporting Documentation**

Each application must only include one project, and all requested funding in the application must be directly associated to that specific project.

### **SHSP Funding Guidelines**

Subrecipients must comply with all the requirements in 2 C.F.R. Part 200 (*Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*). Funding guidelines established within this section support the five mission areas—Prevention, Protection, Mitigation, Response, and Recovery—and associated core capabilities within the Goal. Allowable projects made in support of the Enhancing the Protection of Soft Targets/Crowded Places national priority, must have a nexus to terrorism preparedness and fall into the categories of planning, organization, exercises, training, or equipment aligned to closing capability gaps or sustaining capabilities identified in the State THIRA/SPR.

The SHSP supports investments that improve the ability of regions to:

- Prevent a threatened or an actual act of terrorism;
- Protect citizens, residents, visitors, and assets against the threats that pose the greatest risk to the security of the United States;
- Mitigate the loss of life and property by lessening the impact of future catastrophic events;
- Respond quickly to save lives, protect property and the environment, and meet basic human needs in the aftermath of a catastrophic incident; and/or
- Recover through a focus on the timely restoration, strengthening, accessibility, and revitalization of infrastructure, housing, and a sustainable economy, as well as the health, social, cultural, historic, and environmental fabric of communities affected by a catastrophic incident, and do so in a manner that engages the whole community while ensuring the protection of civil rights.

## **Multiple Purpose or Dual-Use of Funds**

For SHSP, many activities that support the achievement of core capabilities related to the national priorities and terrorism preparedness may simultaneously support enhanced preparedness for other hazards unrelated to acts of terrorism. However, all SHSP funded projects must assist subrecipients in achieving core capabilities related to preventing, preparing for, protecting against, or responding to acts of terrorism per section 2008(c) of the *Homeland Security Act of 2002* [6 U.S.C. § 609(c)].

## **Funding Restrictions and Allowable Costs:**

All costs charged to awards covered by this NOFO must comply with the Uniform Administrative Requirements, Cost Principles, and Audit Requirements at 2 C.F.R. Part 200, unless otherwise indicated in the NOFO, the terms and conditions of the award, or the [Preparedness Grants Manual](#). This includes, among other requirements, that costs must be incurred, and products and services must be delivered, within the period of performance of the award. *See* 2 C.F.R. § 200.403(h) (referring to budget periods, which for FEMA awards under this program is the same as the period of performance).

Federal funds made available through this award may be used for the purpose set forth in this NOFO, the [Preparedness Grants Manual](#), and the terms and conditions of the award and must be consistent with the statutory authority for the award. Award funds may not be used for matching funds for any other federal awards, lobbying, or intervention in federal regulatory or adjudicatory proceedings. In addition, federal funds may not be used to sue the Federal Government or any other government entity. *See* the [Preparedness Grants Manual](#) for more information on funding restrictions and allowable costs.

### **1. Prohibitions on Expending FEMA Award Funds for Covered Telecommunications Equipment or Services**

Recipients and subrecipients of FEMA federal financial assistance are subject to the prohibitions described in section 889 of the [John S. McCain National Defense Authorization Act for Fiscal Year 2019 \(FY 2019 NDAA\)](#), Pub. L. No. 115-232 (2018) and 2 C.F.R. §§ 200.216, 200.326, 200.471, and Appendix II to 2 C.F.R. Part 200. Beginning August 13, 2020, the statute – as it applies to FEMA recipients, subrecipients, and their contractors and subcontractors – prohibits obligating or expending federal award funds on certain telecommunications and video surveillance products and contracting with certain entities for national security reasons.

For additional guidance, please refer to [Prohibitions on Expending FEMA Award Funds for Covered Telecommunications Equipment or Services \(Interim\)](#).

**Effective August 13, 2020**, FEMA recipients and subrecipients **may not** use any FEMA funds under open or new awards to:

- a. Procure or obtain any equipment, system, or service that uses covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology of any system;
- b. Enter into, extend, or renew a contract to procure or obtain any equipment, system, or service that uses covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology of any system; or
- c. Enter into, extend, or renew contracts with entities that use covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology as part of any system.

## **I. Replacement Equipment and Services**

FEMA grant funding may be permitted to procure replacement equipment and services impacted by this prohibition, provided the costs are otherwise consistent with the requirements of the NOFO and the [Preparedness Grants Manual](#).

## **II. Definitions**

Per section 889(f)(2)-(3) of the FY 2019 NDAA and 2 C.F.R. § 200.216, covered telecommunications equipment or services means:

- i. Telecommunications equipment produced by Huawei Technologies Company or ZTE Corporation, (or any subsidiary or affiliate of such entities);
- ii. For the purpose of public safety, security of Government facilities, physical security surveillance of critical infrastructure, and other national security purposes, video surveillance and telecommunications equipment produced by Hytera Communications Corporation, Hangzhou Hikvision Digital Technology Company, or Dahua Technology Company (or any subsidiary or affiliate of such entities);
- iii. Telecommunications or video surveillance services provided by such entities or using such equipment; or
- iv. Telecommunications or video surveillance equipment or services produced or provided by an entity that the Secretary of Defense, in consultation with the Director of National Intelligence or the Director of the Federal Bureau of Investigation, reasonably believes to be an entity owned or controlled by, or otherwise connected to, the People's Republic of China.

Examples of the types of products covered by this prohibition include phones, internet, video surveillance, and cloud servers when produced, provided, or used by the entities listed in the definition of “covered telecommunications equipment or services.” See 2 C.F.R. § 200.471.

## 2. Equipment

**This grant only allows for mobile crowd control equipment.** Examples of allowable equipment include but are not limited to the following: mobile security cameras, mobile security screening equipment, mobile lighting, mobile access controls, mobile fencing, gates and barriers.

Equipment must be deployable locally, regionally, and/or nationally and made available to other entities through a Memorandum of Understanding, when requested, and not in use by the awarded agency.

The 21 allowable prevention, protection, mitigation, response, and recovery equipment categories for HSGP are listed on the [Authorized Equipment List](#) (AEL). Some equipment items require prior approval from DHS/FEMA/OHS before obligation or purchase of the items. Please reference the grant notes for each equipment item to ensure prior approval is not required or to ensure prior approval is obtained if necessary.

Unless otherwise stated, all equipment must meet all mandatory regulatory and/or DHS/FEMA/OHS-adopted standards to be eligible for purchase using these funds. In addition, subrecipients will be responsible for obtaining and maintaining all necessary certifications and licenses for the requested equipment. Investments in emergency communications systems and equipment must meet applicable [SAFECOM Guidance](#). Such investments must be coordinated with the SWIC and the State Interoperability Governing Body (SIGB) to ensure interoperability and long-term compatibility. All radios must meet the Missouri Department of Public Safety, Office of the Director Criminal Justice/Law Enforcement (CJ/LE) Unit, Office of Homeland Security (OHS) [Radio Interoperability Guidelines](#). The Missouri Interoperability Center (MIC) will review all communications equipment applications to ensure they comply with the [Radio Interoperability Guidelines](#). **Applications that do not meet these guidelines will not be eligible for funding.**

### 28 C.F.R. Part 23 Guidance

DHS/FEMA/OHS requires that any information technology system funded or supported by these funds comply with 28 C.F.R. Part 23, Criminal Intelligence Systems Operating Policies if this regulation is determined to be applicable. Additionally, please see 28 C.F.R. Part 23 requirements that pertain to fusion centers at <https://www.dhs.gov/homeland-security-grant-program-hsgp>.

### Unallowable Costs

- Per FEMA policy, the purchase of weapons and weapon accessories, including ammunition, is not allowed with HSGP funds.
- Grant funds may not be used for the purchase of equipment not approved by DHS/FEMA/OHS. Grant funds must comply with [IB 426](#) and may not be used for the purchase of the following equipment: firearms; ammunition; grenade launchers; bayonets; or weaponized aircraft, vessels, or vehicles of any kind with weapons installed.

- Unauthorized exercise-related costs include:
  - Reimbursement for the maintenance or wear and tear costs of general use vehicles (e.g., construction vehicles), medical supplies, and emergency response apparatus (e.g., fire trucks, ambulances).
  - Equipment that is purchased for permanent installation and/or use, beyond the scope of the conclusion of the exercise (e.g., electronic messaging sign).

**Contact Information:**

Additional information and resources can be located on the Missouri Department of Public (DPS) Safety, Office of Homeland Security (OHS) website:

<https://dps.mo.gov/dir/programs/ohs/grantstraining/>

WebGrants System, application submission site: <https://dpsgrants.dps.mo.gov/index.do>

Missouri Office of Homeland Security:

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