



FY 2022 State Homeland Security Program (SHSP) Counter Terrorism Officer (CTO) Equipment Grant Notice of Funding Opportunity (NOFO)



Grant Issued By:

U.S. Department of Homeland Security (DHS), Federal Emergency Management Agency (FEMA), Grant Programs Directorate (GPD)

Grant Issued Through:

Missouri Department of Public Safety (DPS), Office of Homeland Security (OHS)

Assistance Listing:

97.067

Funding Opportunity Title

FY 2022 State Homeland Security Program – Counter Terrorism Officer (CTO) Equipment Grant

Introduction

The Missouri Office of Homeland Security is pleased to announce the funding opportunity for the FY 2022 State Homeland Security Program (SHSP) Counter Terrorism Officer (CTO) Equipment Grant. This state administered, but federally funded program, is made available through the Grants Programs Directorate (GPD) within the Federal Emergency Management Agency (FEMA).

Program Description

The FY 2022 SHSP assists state and local efforts to build, sustain, and deliver the capabilities necessary to prevent, prepare for, protect against, and respond to, acts of terrorism.

The CTO Equipment Grant is available to any agency employing a member of the Missouri Office of Homeland Security Counter Terrorism Officer Program. The grant is for allowable equipment items up to a **maximum award amount of \$5,000.00**. In 2019 the Missouri Office of Homeland Security (OHS) began a process of analyzing gaps, in prevention, response, and mitigation of acts of terrorism, identified in the Threat and Hazard Identification and Risk Assessment (THIRA) across the 32 Core Capabilities. Through these assessments, OHS has identified a critical shortage in law enforcement officers trained to identify and plan for potential terrorist threats and vulnerabilities in our local communities. In order to expand law enforcement

capabilities in the areas of homeland security and to combat the rising threats of homegrown violent extremism and terrorist threats across the state of Missouri, the Counter Terrorism Officer (CTO) Program was designed.

CTO's are located within multiple jurisdictions in each region of Missouri. These specially trained officers are members of their local law enforcement agencies and provide a level of expertise to their agency and community with regards to terrorism prevention, response and mitigation. This grant program will provide increased capabilities across these mission areas.

Objective

By combining specially trained officers with the proper mission specific equipment, this project will allow officers participating in the CTO Program to dramatically increase their ability to delay, divert, intercept, halt, apprehend, or secure threats and/or hazards.

This project addresses the gaps identified in the THIRA/State Preparedness Report (SPR), specifically as it applies to outreach to the fusion centers, Joint Terrorism Task Force (JTTF), and for the assignment of personnel for follow up interdiction and disruption.

This project will enhance the Missouri Counter Terrorism Officer Program's effectiveness at the local level by giving agencies the opportunity to acquire equipment uniquely focused on their terrorism prevention mission and locality. Items purchased through this opportunity will support the law enforcement officers involved in the CTO Program. Officers who are specially trained to prevent, respond to, and mitigate acts of terror is a homeland security initiative.

Period of Performance: 12 months

Projected Period of Performance Start Date: September 1, 2022

Projected Period of Performance End Date: August 31, 2023

Funding Instrument: Grant

Eligible Applicants:

To be eligible for this grant opportunity the agency must have staff participating in the CTO Program. Eligible applicants are listed in Appendix A. **Only entities listed in Appendix A are eligible to apply.**

The CTO equipment grant program is designed to specifically address gaps identified through the THIRA/SPR process completed by the Missouri Office of Homeland Security.

Ineligible Applicants

- Entities not included in Appendix A

Other Eligibility Criteria

National Incident Management System (NIMS) Implementation

Prior to allocation of any Federal preparedness awards in FY 2022, subrecipients must ensure and maintain adoption and implementation of NIMS. The list of objectives used for progress and achievement reporting is on FEMA's website at <https://www.fema.gov/emergency-managers/nims/implementation-training>. Please see the [Preparedness Grants Manual](#) for more information on NIMS.

Emergency Management Assistance Compact (EMAC) Membership

In support of the National Preparedness Goal (the Goal), SHSP subrecipients must belong to, be in, or act as a temporary member of EMAC, except for American Samoa and the Commonwealth of the Northern Mariana Islands, which are not required to belong to EMAC at this time. All assets supported in part or entirely with FY 2022 HSGP funding must be readily deployable and NIMS-typed when possible to support emergency or disaster operations per existing EMAC agreements. In addition, funding may be used for the sustainment of core capabilities that, while they may not be physically deployable, support national response capabilities, such as Geographic/Geospatial Information Systems (GIS), interoperable communications systems, capabilities as defined under the Mitigation Mission Area of the Goal, and fusion centers.

Application and Submission Information

1. Key Dates and Times

a. Application Start Date: May 20, 2022

b. Application Submission Deadline: June 17, 2022, 5:00 pm CST

2. Agreeing to Terms and Conditions of the Award

By submitting an application, applicants agree to comply with the requirements of this NOFO and the terms and conditions of the award, should they receive an award.

3. Application Maximum Award: \$5,000.00

Applications will only be accepted through the Missouri Department of Public Safety (DPS) online [WebGrants System](#).

Instructions on how to apply through the WebGrants System will be available on the DPS website under Grant Applications and Forms, at the following link under Grant Applications and Forms, FY 2022 SHSP Counter Terrorism Officer (CTO) Equipment Grant:
<https://dps.mo.gov/dir/programs/ohs/grantstraining/>

As part of the FY 2022 SHSP CTO application, each eligible applicant must complete all application forms and provide all required documents:

- 1. Contact Information Form**
- 2. CTO Equipment Grant Project Package**
- 3. Budget**
- 4. Named Attachments**
 - a. Audit/Financial Statement (REQUIRED)**
 - b. Federal Fund Schedule (REQUIRED, if not included in Audit)**
 - c. Quote or Cost Basis**
 - d. Civil Rights Policy(s) for drone/SUAS (Required for all SUAS requests)**
 - e. FAA Operator License (Required for all SUAS requests)**
 - f. Other Supporting Documentation**

SHSP CTO Equipment Grant Funding Guidelines

Subrecipients must comply with all the requirements in [2 C.F.R. Part 200](#) (*Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*). Funding guidelines established within this section support the five mission areas—Prevention, Protection, Mitigation, Response, and Recovery—and associated core capabilities within the Goal. Allowable projects made in support of the Enhancing cybersecurity national priority, must have a nexus to terrorism preparedness and fall into the category of equipment aligned to closing capability gaps or sustaining capabilities identified in the State THIRA/SPR.

Multiple Purpose or Dual-Use of Funds

For SHSP, many activities that support the achievement of core capabilities related to the national priorities and terrorism preparedness may simultaneously support enhanced preparedness for other hazards unrelated to acts of terrorism. However, all SHSP funded projects must assist subrecipients in achieving core capabilities related to preventing, preparing for, protecting against, or responding to acts of terrorism per section 2008(c) of the *Homeland Security Act of 2002* [6 U.S.C. § 609(c)].

Funding Restrictions and Allowable Costs

All costs charged to awards covered by this NOFO must comply with the Uniform Administrative Requirements, Cost Principles, and Audit Requirements at 2 C.F.R. Part 200, unless otherwise indicated in the NOFO, the terms and conditions of the award, or the [Preparedness Grants Manual](#). This includes that costs, among other requirements, must be incurred, and products and services must be delivered, within the period of performance of the award. *See* 2 C.F.R. § 200.403(h) (referring to budget periods, which for FEMA awards under this program is the same as the period of performance).

Federal funds made available through this award may be used for the purpose set forth in this NOFO, the [Preparedness Grants Manual](#), and the terms and conditions of the award and must be consistent with the statutory authority for the award. Award funds may not be used for matching funds for any other federal awards, lobbying, or intervention in federal regulatory or adjudicatory proceedings. In addition, federal funds may not be used to sue the Federal Government or any other government entity. See the [Preparedness Grants Manual](#) for more information on funding restrictions and allowable costs.

1. Prohibitions on Expending FEMA Award Funds for Covered Telecommunications Equipment or Services

Recipients and subrecipients of FEMA federal financial assistance are subject to the prohibitions described in section 889 of the [John S. McCain National Defense Authorization Act for Fiscal Year 2019 \(FY 2019 NDAA\)](#), Pub. L. No. 115-232 (2018) and 2 C.F.R. §§ 200.216, 200.327, 200.471, and Appendix II to 2 C.F.R. Part 200. Beginning August 13, 2020, the statute – as it applies to FEMA recipients, subrecipients, and their contractors and subcontractors – prohibits obligating or expending federal award funds on certain telecommunications and video surveillance products and contracting with certain entities for national security reasons.

Guidance is available at [Prohibitions on Expending FEMA Award Funds for Covered Telecommunications Equipment or Services \(Interim\) FEMA Policy #405-143-1](#), or superseding document.

Additional guidance is available at [Contract Provisions Guide: Navigating Appendix II to Part 200 – Contract Provisions for Non-Federal Entity Contracts Under Federal Awards \(fema.gov\)](#).

Effective August 13, 2020, FEMA recipients and subrecipients **may not** use any FEMA funds under open or new awards to:

- a. Procure or obtain any equipment, system, or service that uses covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology of any system;
- b. Enter into, extend, or renew a contract to procure or obtain any equipment, system, or service that uses covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology of any system; or
- c. Enter into, extend, or renew contracts with entities that use covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology as part of any system.

I. Replacement Equipment and Services

FEMA grant funding may be permitted to procure replacement equipment and services impacted by this prohibition, provided the costs are otherwise consistent with the requirements of the NOFO and the [Preparedness Grants Manual](#).

II. Definitions

Per section 889(f)(2)-(3) of the FY 2019 NDAA and 2 C.F.R. § 200.216, covered telecommunications equipment or services means:

- i. Telecommunications equipment produced by Huawei Technologies Company or ZTE Corporation, (or any subsidiary or affiliate of such entities);
- ii. For the purpose of public safety, security of Government facilities, physical security surveillance of critical infrastructure, and other national security purposes, video surveillance and telecommunications equipment produced by Hytera Communications Corporation, Hangzhou Hikvision Digital Technology Company, or Dahua Technology Company (or any subsidiary or affiliate of such entities);
- iii. Telecommunications or video surveillance services provided by such entities or using such equipment; or
- iv. Telecommunications or video surveillance equipment or services produced or provided by an entity that the Secretary of Defense, in consultation with the Director of National Intelligence or the Director of the Federal Bureau of Investigation, reasonably believes to be an entity owned or controlled by, or otherwise connected to, the People's Republic of China.

Examples of the types of products covered by this prohibition include phones, internet, video surveillance, and cloud servers when produced, provided, or used by the entities listed in the definition of "covered telecommunications equipment or services." See 2 C.F.R. § 200.471.

2. Allowable, Recommended Equipment:

- 03OE-02-TILA- Optics, Thermal Imaging and/or Light Amplification (no weapons mounted options) – Night Vision
- 03OE-02-BNOC- Binoculars/Scopes (no weapons mounted options) - Binoculars
- 06CC-01-CELL- Communications and Computing Device, Handheld – Handheld, ultraportable communications devices
- 03OE-03-KTFA- Kit, First Aid, Trauma Type – First Aid/Trauma Kits
- 01LE-02-ARMR – Body Armor
- Other personal protective equipment ([see Authorized Equipment List](#))
- 04HW-01-INHW – Mobile Data Terminal (MDT)
- 03OE-07-SUAS- System, small unmanned aircraft (will require drone operator license) – Drones, Small Unmanned Aircraft
 - [Homeland Security Unmanned Aircraft Systems Addressing Critical Infrastructure Security Challenges](#)
 - [Homeland Security Unmanned Aircraft Systems Considerations for Law Enforcement Action](#)
 - [Presidential Memorandum: Promoting Economic Competitiveness While Safeguarding Privacy, Civil Rights, and Civil Liberties in Domestic Use of Unmanned Aircraft Systems](#)

Other equipment items will be considered on a case by case basis. Equipment must be listed on the [Authorized Equipment List \(AEL\)](#).

Unless otherwise stated, all equipment must meet all mandatory regulatory and/or FEMA/OHS-adopted standards to be eligible for purchase using these funds. In addition, subrecipients will be responsible for obtaining and maintaining all necessary certifications and licenses for the requested equipment. Investments in emergency communications systems and equipment must meet applicable [SAFECOM Guidance](#). Such investments must be coordinated with the SWIC and the State Interoperability Governing Body (SIGB) to ensure interoperability and long-term compatibility. All radios must meet the Missouri Department of Public Safety, Office of the Director Criminal Justice/Law Enforcement (CJ/LE) Unit, Office of Homeland Security (OHS) [Radio Interoperability Guidelines](#). The Missouri Interoperability Center (MIC) will review all communications equipment applications to ensure they comply with the [Radio Interoperability Guidelines](#). **Applications that do not meet these guidelines will not be eligible for funding.**

Requirements for Small Unmanned Aircraft System

All requests to purchase Small Unmanned Aircraft Systems (sUAS) with FEMA grant funding must comply with [IB 426](#) and [IB 438](#) and also include a description of the policies and procedures in place to safeguard individuals' privacy, civil rights, and civil liberties of the jurisdiction that will purchase, take title to or otherwise use the sUAS equipment. sUAS policies are not required at the time of application but must be received and approved by FEMA prior to obligating HSGP funds. All grant-funded procurements must be executed in a manner compliant with federal procurement standards at 2 C.F.R. §§ 200.317 – 200.327. For subrecipients that use

HSGP funds for sUAS, FEMA advises that there is a general privacy concern related to the use of the equipment if the data the devices collect is transmitted to servers not under the control of the operator. It has been reported that some manufacturers of sUAS encrypt data and send that data to servers outside the United States. The U.S. Department of Homeland Security's Privacy Office suggests the subrecipient fully explore data transmission and storage issues with vendors to reduce the possibility of data breaches.

Additionally, the Joint Explanatory Statement (JES) accompanying the FY 2022 DHS Appropriations Act further requires subrecipients to certify they have reviewed the [Industry Alert on Chinese Manufactured Unmanned Aircraft Systems](#), and completed a risk assessment that considers the proposed use of foreign-made sUAS to ascertain potential risks (e.g., privacy, data breaches, cybersecurity, etc.) related to foreign-made versus domestic sUAS.

Acquisition and Use of Technology to Mitigate UAS (Counter-UAS)

In August 2020, FEMA was alerted of an advisory guidance document issued by DHS, the Department of Justice, the Federal Aviation Administration, and the Federal Communications Commission: <https://www.dhs.gov/publication/interagency-legal-advisory-uas-detection-and-mitigation-technologies>. The purpose of the advisory guidance document is to help non-federal public and private entities better understand the federal laws and regulations that may apply to the use of capabilities to detect and mitigate threats posed by UAS operations (i.e., Counter-UAS or C-UAS).

The Departments and Agencies issuing the advisory guidance document, and FEMA, do not have the authority to approve non-federal public or private use of UAS detection or mitigation capabilities, nor do they conduct legal reviews of commercially available product compliance with those laws. The advisory does not address state and local laws nor potential civil liability, which UAS detection and mitigation capabilities may also implicate.

It is strongly recommended that, prior to the testing, acquisition, installation, or use of UAS detection and/or mitigation systems, entities seek the advice of counsel experienced with both federal and state criminal, surveillance, and communications laws. Entities should conduct their own legal and technical analysis of each UAS detection and/or mitigation system and should not rely solely on vendors' representations of the systems' legality or functionality. Please also see the DHS press release on this topic for further information:

<https://www.dhs.gov/news/2020/08/17/interagency-issues-advisory-use-technology-detect-and-mitigate-unmanned-aircraft>.

Unallowable Costs

- Per FEMA policy, the purchase of weapons and weapon accessories, including ammunition, is not allowed with HSGP funds.
- Grant funds may not be used for the purchase of equipment not approved by DHS/FEMA/OHS. Grant funds must comply with IB 426 and may not be used for the purchase of the following equipment: firearms; ammunition; grenade launchers; bayonets; or weaponized aircraft, vessels, or vehicles of any kind with weapons installed.

Administrative and National Policy Requirements

In addition to the requirements in this section and elsewhere in this NOFO, FEMA/OHS may place specific terms and conditions on individual awards in accordance with 2 C.F.R. Part 200.

In addition to the information regarding DHS Standard Terms and Conditions and Ensuring the Protection of Civil Rights, see the [Preparedness Grants Manual](#) for additional information on administrative and national policy requirements including the following:

- Environmental Planning and Historic Preservation (EHP) Compliance
- FirstNet
- National Incident Management System (NIMS) Implementation
- [SAFECOM Guidance on Emergency Communications Grants](#)

DHS Standard Terms and Conditions

All successful applicants for DHS grant and cooperative agreements are required to comply with DHS Standards Terms and Conditions, which are available online at: [DHS Standard Terms and Conditions](#).

Ensuring the Protection of Civil Rights

As the Nation works towards achieving the National Preparedness Goal, it is important to continue to protect the civil rights of individuals. Subrecipients must carry out their programs and activities, including those related to the building, sustainment, and delivery of core capabilities, in a manner that respects and ensures the protection of civil rights for protected populations.

Federal civil rights statutes, such as Section 504 of the Rehabilitation Act of 1973 and Title VI of the Civil Rights Act of 1964, along with DHS and FEMA regulations, prohibit discrimination on the basis of race, color, national origin, sex, religion, age, disability, limited English proficiency, or economic status in connection with programs and activities receiving federal financial assistance from FEMA.

In accordance with civil rights laws and regulations, subrecipients must ensure the consistent and systematic fair, just, and impartial treatment of all individuals, including individuals who belong to underserved communities that have been denied such treatment.

Contact Information:

Additional information and resources can be located on the Missouri Department of Public Safety, Office of Homeland Security website:

<https://dps.mo.gov/dir/programs/ohs/grantstraining/>

WebGrants System, application submission site: <https://dpsgrants.dps.mo.gov/index.do>

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Appendix A

Eligible Applicants

- Annapolis Police Department
- Arnold Police Department
- Ballwin Police Department
- Belton Police Department
- Billings Police Department
- BNSF Police Department
- Bolivar Police Department
- Boonville Police Department
- Bowling Green Police Department
- Branson Police Department
- Branson West Police Department
- Brentwood Police Department
- Bridgeton Police Department
- Buchanan County Sheriff's Office
- Buffalo Police Department
- California Police Department
- Callaway County Sheriff's Office
- Canadian Pacific Police Department
- Cape Girardeau Police Department
- Carl Junction Police Department
- Cass County Sheriff's Office
- Cedar County Sheriff's Office
- Centralia Police Department
- Chesterfield Police Department
- Christian County Sheriff's Office
- Clay County Sheriff's Office
- Clever Police Department
- Clinton County Sheriff's Office
- Cole County Sheriff's Office
- Columbia Police Department
- Crawford County Sheriff's Office
- Crestwood Police Department
- Creve Coeur Police Department
- Dent County Sheriff's Office
- Department of Public Safety
- Dexter Police Department
- Douglas County Sheriff's Office
- Dunklin County Sheriff's Office
- East Lynne Police Department
- Edmundson Police Department
- Ellisville Police Department
- Eureka Police Department
- Farmington Police Department
- Fayette Police Department
- Franklin County Sheriff's Office
- Gladstone Police Department
- Grandview Police Department
- Greene County Sheriff's Office
- Greenwood Police Department
- Hallsville Police Department
- Hillsdale Police Department
- Hollister Police Department
- Holts Summit Police Department
- Houston Police Department
- Howell County Sheriff's Office
- Iberia Police Department
- Independence Police Department
- Indian Point Police Department
- Jackson Police Department
- Jefferson City Police Department
- Joplin Police Department
- Kansas City Police Department
- Kansas City Southern RR Police Department
- Kimberling City Police Department
- Kimmswick Police Department
- Kirksville Police Department
- Kirkwood Police Department
- Knox County Sheriff's Office
- Lake Lafayette Police Department
- Lake Ozark Police Department
- Lake Saint Louis Police Department
- Lathrop Police Department
- Lawrence County Sheriff's Office
- Lebanon Police Department
- Liberty Police Department
- Lincoln County Sheriff's Office
- Lincoln University DPS
- Macon County Sheriff's Office
- Malden Police Department

- Maryland Heights Police Department
- Matthews Police Department
- Merriam Woods Police Department
- Mexico Department of Public Safety
- Miller County Sheriff's Office
- Miner Police Department
- Mississippi County Sheriff's Office
- Missouri Capitol Police
- Missouri Department of Conservation
- Missouri Department of Revenue
- Missouri Division of Fire Safety
- Missouri S&T Police Department
- Missouri Southern State University Police Department
- Missouri STAT team
- Missouri State Park Rangers
- Missouri University of Science & Technology Police Department
- MO Southern State University
- MO Western State University
- Moberly Police Department
- Monett Police Department
- Moniteau County Sheriff's Office
- Morgan County Sheriff's Office
- Moscow Mills Police Department
- Nevada Police Department
- New Franklin Police Department
- New Haven Police Department
- New Madrid County Sheriff's Office
- Newton County Sheriff's Office
- Niangua Police Department
- Nixa Police Department
- Nodaway County Sheriff's Office
- North KC Police Department
- Northmoor Police Department
- Northwest Missouri State University
- Olivette Police Department
- Oronogo Police Department
- Osage Beach Police Department
- Osage County Sheriff's Office
- Ozark County Sheriff's Office
- Pagedale Police Department
- Perry County Sheriff's Office
- Pettis County Sheriff's Office
- Phelps County Sheriff's Office
- Platte City Police Department
- Pleasant Valley Police Department
- Poplar Bluff Police Department
- Potosi Police Department
- Pulaski County Sheriff's Office
- Rich Hill Police Department
- Richmond Heights Police Department
- Rock Hill Police Department
- Rolla Police Department
- Salisbury Police Department
- Sarcoxie Police Department
- Scott City Police Department
- Scott County Sheriff's Office
- Sedalia Police Department
- Seymour Police Department
- Shrewsbury Police Department
- Smithville Police Department
- Southeast Missouri State University DPS
- Sparta Police Department
- Springfield Police Department
- St Charles County Police Department
- St Louis Community College Police Department
- St Louis County Police Department
- St. Charles County Police Department
- St. Joseph Police Department
- St. Louis City Police Department
- St. Peters Police Department
- Sturgeon Police Department
- Sullivan Police Department
- Taney County Sheriff's Office
- Texas County Sheriff's Office
- Truman State University Police Department
- UMKC Police Department
- University of Central Missouri Police Department
- University of Missouri - St Louis Police Department
- University of Missouri Police Department
- Veterans Administration
- Viburnum Police Department
- Walnut Grove Police Department
- Warrensburg Police Department

- Washington Police Department
- Washington University Police Department
- Webb City Police Department
- West Plains Police Department
- Woodson Terrace Police Department