



# **FY 2021 Missouri Department of Public Safety Local Law Enforcement Block Grant (LLEBG) Notice of Funding Opportunity (NOFO)**

## **Grant Issued By:**

U.S Department of Justice (DOJ)

## **Grant Issued Through:**

Edward J. Byrne Memorial Justice Assistance Grant

## **Assistance Listing:**

16.738

## **Funding Opportunity Title**

Local Law Enforcement Block Grant (LLEBG)

## **Introduction**

The Missouri Department of Public Safety is pleased to announce the funding opportunity for the FY 2021 Local Law Enforcement Block Grant (LLEBG). This state administered, but federally funded program, is made available through the Edward J. Byrne Memorial Justice Assistance Grant (JAG) within the US. Department of Justice (DOJ).

The JAG Program is administered by the US Department of Justice (DOJ), Office of Justice Programs (OJP), and Bureau of Justice Assistance (BJA). The Missouri Department of Public Safety (DPS) is the governor-appointed State Administering Agency (SAA) of the JAG funds, and will continue to subaward the “less than \$10,000” JAG allocation via the purpose area of the Local Law Enforcement Block Grant (LLEBG).

## **Program Description**

The Missouri Department of Public Safety (DPS) collaborates with state and local law enforcement agencies to provide a proactive approach for the public safety of Missourians. The LLEBG grant opportunity provides resources to combat violent crime through improved information sharing, and officer safety.

The Missouri Department of Public Safety’s strategic priorities encompass several key initiatives including; building relationships with external stakeholders, identifying hazards and threats to public safety, maintaining sufficient capacities to perform statutorily required responsibilities and utilizing Federal and State programs to protect, as well as, provide impactful service to Missouri citizens. We invite our stakeholders and partners to also adopt these priorities and join us in building more prepared, protected and secure Missouri communities. Public safety is a shared responsibility and

funding should support priorities that are the most impactful and demonstrate the greatest return on investment. The Missouri Department of Public Safety seeks to forge partnerships with our law enforcement partners by providing them resources.

**Period of Performance:** 6 months

**Projected Period of Performance Start Date:** February 1, 2022

**Projected Period of Performance End Date:** July 31, 2022

**Funding Instrument:** Grant

**Eligible Applicants:**

Funding for the LLEBG Program is derived from the federal JAG Program and utilizes the “less than \$10,000” allocation awarded to the Missouri Department of Public Safety.

The Bureau of Justice Statistics (BJS) calculates, for each state and territory, a minimum base allocation which, can be enhanced by:

1. The state’s share of the national population
2. The state’s share of the country’s Part 1 violent crime statistics

Any state agency within Missouri may apply for LLEBG funding for its law enforcement agency as long as the agency meets the eligibility requirements.

The “applicant agency” for an LLEBG project must be the agency’s respective unit of government. The “project agency” must be the respective law enforcement department.

To be eligible for federal pass-thru funding, both the applicant agency, as well as the project agency, must be compliant with the following statutes:

**Section 590.650 RSMo– Vehicle Stops Report**

Pursuant to Section 590.650.3 RSMo, (1) every law enforcement agency shall compile the data described in subsection 2 for the calendar year into a report to the attorney general and (2) each law enforcement agency shall submit the report to the attorney general no later than March first of the following calendar year.

**NOTE: It is the responsibility of the applicant to verify the submission of this report with the Attorney General’s Office prior to submitting an application. Failure to submit the Racial Profiling Report will result in the automatic denial of the application. A copy of such report need not be submitted with the application.**

**Section 590.700 RSMo– Written Policy on Recording of Custodial Interrogations**

Pursuant to Section 590.700.4 RSMo, each law enforcement agency shall adopt a written policy to record custodial interrogations of persons suspected of committing or attempting to commit felony crimes as outlined in subsection 2 of this section.

**NOTE: It is the responsibility of the applicant to ensure the prescribed written policy is in place prior to submitting an application.**

- ❑ **Section 43.544 RSMo – Written Policy on Forwarding Intoxication-Related Traffic Offenses** Pursuant to Section 43.544.1 RSMo, each law enforcement agency shall adopt a policy requiring arrest information for all intoxication-related traffic offenses be forwarded to the central repository as required by Section 43.503 RSMo and shall certify adoption of such policy when applying for any grants administered by the department of public safety.

**NOTE: It is the responsibility of the applicant to ensure the prescribed written policy is in place prior to submitting an application.**

- ❑ **Section 590.1265 RSMo – Police Use of Force Transparency Act of 2021** Use of force incidents reporting standards and procedures, publication of report data, analysis report. Each law enforcement agency shall certify compliance with this statute when accepting any grants administered by the department of public safety.
- ❑ **Section 43.505 RSMo – National Incident-Based Reporting System (NIBRS) *formerly Uniform Crime reporting (UCR)*** Pursuant to Section 43.505 RSMo Each law enforcement agency is required to submit crime incident reports to the department of public safety on forms or in the format prescribed by the department and submit any other crime incident information which may be required by the department of public safety.
- ❑ **Show Me Crime Reporting - The Missouri Department of Public Safety s encourages agencies requesting equipment through this opportunity to register in, the Missouri Incident-Based Reporting System (MIBRS), the “no cost” crime-reporting tool.**  
<https://showmecrime.mo.gov/CrimeReporting/MIBRSRegistration.html>

### **Ineligible Applicants**

- Agencies that are not law enforcement.
- Units of local government are ineligible to receive both a federal FY 2021 JAG award, in addition to, a state administered LLEBG/JAG award. Refer to Appendix A - “List of Ineligible Applicants” for a complete FY 2021 listing of local JAG recipients. Units of Government included on Appendix A are ineligible to apply to the Missouri Department of Public Safety for the 2021 LLEBG funding opportunity.

### **Eligible Cost Items:**

The Department of Public Safety’s primary objective in awarding LLEBG funding is to partner with local law enforcement agencies to combat violent crime through improved information sharing.

**Priority funding will be granted to those applicants requesting items directly tied to combatting violent crime through improved information sharing.**

Examples of allowable equipment and supplies include, but are not limited to, the following:

- ❑ Mobile Data Terminals (MDTs) / Mobile Data Computers (MDCs)

Agencies seeking funding for mobile data terminals should research the type of computer being requested. The Missouri Department of Public Safety is aware that non-ruggedized laptops and tablets are typically not durable enough for road patrol purposes and therefore not the best use of federal monies.

❑ Radios (Portables/Handhelds, Mobiles, Repeaters, Base Stations, etc.)

Digital mobile radios compliant with APCO Project 25 (P25) specifications embody certain fundamental advantages, including interoperability. The term interoperability refers to radio equipment in compliance with P25 specifications, regardless of the manufacturer, that allows users to be "interoperable" with each other.

All equipment must meet all mandatory regulatory and/or DPS adopted standards to be eligible for purchase using grant funds. In addition, subrecipients will be responsible for obtaining and maintaining all necessary certifications and licenses for the requested equipment. Investments in emergency communications systems and equipment must meet applicable SAFECOM guidance. All radios must be P-25 compliant and on the MOSWIN system. The Missouri Interoperability Center will review all communications equipment applications to ensure they comply with the Digital Radio Requirements for Department of Public Safety Grants. **Applications that do not meet these guidelines will not be eligible for funding.**

Refer to the "Radio Interoperability Guidelines" available at <https://dps.mo.gov/dir/programs/cjle/llebg.php> for reference to a list of mobile and portable radios certified as meeting the P25 standard by the Department of Homeland Security and certified to operate on the MOSWIN by the manufacturer.

MOSWIN is designed to provide 95% coverage for a properly installed mobile radio. Portable radio coverage varies greatly based on a number of variables. The use of an in-car repeater system is **required** if the requesting portable radios.

**NOTE: Agencies seeking any type of radio or radio-related accessory are encouraged to contact the Missouri Interoperability Center by phone at (855) 4-MOSWIN or by email at [moswin.sysadmin@dps.mo.gov](mailto:moswin.sysadmin@dps.mo.gov) to ensure the appropriate communication devices are requested in the application. The Missouri Interoperability Center staff can also provide helpful information regarding the department's ability to access the MOSWIN and how to articulate such within the grant application.**

❑ Body Armor

Agencies seeking funding for body armor are encouraged to seek federal funding through the Bulletproof Vest Program (BVP), to augment the amount of money available for other LLEBG supplies and equipment but will not automatically be denied funding for such items if requested. The BVP Program is designed to provide a critical resource to state and local law enforcement agencies for the purchase of ballistic-resistant and stab-resistant body armor. For more information on the BVP Program, go to

[https://www.bja.gov/ProgramDetails.aspx?Program\\_ID=82](https://www.bja.gov/ProgramDetails.aspx?Program_ID=82). LLEBG funds may not be used as any part of the 50% match required by the BVP Program.

Per BJA’s JAG Solicitation, LLEBG/JAG funds may be used to purchase body armor at any threat level designation, make, or model from any distributor or manufacturer, as long as the body armor has been tested and found to comply with the latest applicable National Institute of Justice (NIJ) ballistic or stab standards, which can be found online at <https://www.nij.gov/topics/technology/body-armor/Pages/standards.aspx>.

Further, per BJA’s JAG Solicitation, body armor or armor vests must also be “uniquely fitted vests” as this term is used in the context of the BVP Program (see 34 U.S.C. 10202(c)(1)(1)) requiring that grantees using LLEBG/JAG funds to purchase armor vests or body armor that comply with requirements established for BVP grants. For these purposes, “uniquely fitted vests” means protective (ballistic or stab-resistant) armor vests that conform to the individual wearer to provide the best possible fit and coverage, through a combination of:

- (1) correctly sized panels and carrier, determined through appropriate measurement and
- (2) properly adjusted straps, harnesses, fasteners, flaps, or other adjustable features.

The requirement that body armor be “uniquely fitted” does not require body armor that is individually manufactured based on the measurements of an individual wearer.

In addition, body armor purchased must be made in the United States.

Per BJA’s JAG Solicitation, agencies seeking funding for body armor are required to have a written “mandatory wear” policy in effect. Per BJA, there are no requirements regarding the nature of the policy other than it being a mandatory wear policy for all uniformed officers while on duty. Subrecipients of funding for body armor must supply the State Administering Agency (Missouri Department of Public Safety) with a copy of such policy at the time of acceptance of the subaward. It is not necessary to supply a copy at the time of application.

#### ❑ Body-Worn Cameras

Agencies seeking funding for body-worn cameras are encouraged to seek federal funding through the Body-Worn Camera Policy and Implementation Program (BWC Program), to augment the amount of money available for other LLEBG equipment but will not automatically be denied funding for such items if requested. The BWC Program allows jurisdictions to develop and implement policies and practices required for effective program adoption, and to address program factors including the purchase, deployment, and maintenance of camera systems and equipment; data storage and access; and privacy considerations. For more information on the BWC Program, go to [https://www.bja.gov/ProgramDetails.aspx?Program\\_ID=115](https://www.bja.gov/ProgramDetails.aspx?Program_ID=115). LLEBG funds may not be used as any part of the 50% match required by the BWC Program.

Per BJA’s JAG Solicitation, agencies seeking funding for body-worn cameras (BWCs) must have policies and procedures in place related to equipment usage, data storage and access, privacy considerations, and training. Subrecipients of funding for body-worn cameras must supply the State Administering Agency (Missouri Department of Public Safety) with a copy of such policy(s) and procedure(s) at the time of acceptance of the subaward.

BJA released the BWC Toolkit (<https://www.bja.gov/bwc/>) to share model BWC policies and best practices to assist departments in implementing BWC programs.

- Gun Racks/Locks
- Equipment related to responding to civil unrest (Shields, helmets, laser protective eyewear, etc.)
- In-Car Cameras
- Light Bars/Warning Lights/Directional Sticks
- Police Cruisers

LLEBG/JAG funds may be used to purchase police cruisers (marked or unmarked).

For purposes of this grant program, a “police cruiser” is defined as a vehicle used in the ordinary course for routine police patrol. Depending on the jurisdiction, a police cruiser could include sedans, sport utility vehicles (SUVs), motorcycles, etc.

As long as the Missouri Department of Revenue/Motor Vehicle does not require licensing or registration for Segway’s, ATVs, and golf carts, LLEBG/JAG funds may be used for the purchase of such items also.

Due to additional restrictions as a result of 34 U.S.C. § 10152, the purchase of any other police vehicle (e.g. pick-up trucks, passenger vans, command centers, wheeled armored vehicles, tactical vehicles, etc.) will not be permitted from the LLEBG/JAG program.

- Protective Clothing/Gloves
- Reflective Vests/Raincoats
- Ballistic Helmets and Shields
- Road Flares/Cones
- Security Restraint Devices (Handcuffs, Leg Irons, etc.)
- Siren Boxes & Speakers
- Surveillance Systems for Jails
- Trauma Kits/First Aid Kits
- Vehicle Cages/Partitions/Seats

The shipping, programming, and installation cost associated with any eligible item is also an allowable cost item. Such costs may be combined with the unit cost of the item being requested, but if such costs are relative to multiple items within the budget, it is recommended the cost(s) be itemized within the “Budget” application form so that it isn’t tied to just one of the cost items.

Applicants are encouraged to contact a vendor(s) to obtain accurate and competitive pricing for supply items rather than relying on catalog or online pricing. Often, vendors will offer reduced pricing or a discount for sales over a certain dollar amount. Vendors can also provide shipping and/or installation costs associated with the sale, but more importantly, recipients of funding must comply with local and/or state procurement guidelines, where applicable and whichever is more restrictive, as outlined within the “DPS Financial and Administrative Guidelines”, which can be found at: <https://dps.mo.gov/dir/programs/cjle/llebg.php>.

**NOTE: To augment the amount of money available for other LLEBG supplies and equipment, applicants are encouraged to research options through the Department of Defense (DOD) LESO (formerly “1033”) Excess Property Program. When DOD declares such items as vehicles, household or office furniture, IT equipment, hardware, etc. as excess to their needs, the property is turned in and reissued to other federal, state, and local law enforcement agencies to assist in their law enforcement mission. The Department of Public Safety is the elected administering agency for the DOD LESO Program in Missouri. For more information, call (573) 526-9130 or go to <https://www.dps.mo.gov/dir/programs/cjle/dod.php>.**

#### **Unallowable Cost Items:**

- Weapons and weapons accessories, including ammunition
- Aircraft (with the exception of a “police helicopter”)
- Computer Software
- Finance Fees for delinquent payments
- Surveillance systems, and security systems in buildings
- Intoximeters
- Less-Than-Lethal Weapons, including taser's, batons, and stun cuffs
- Office Equipment (e.g. desktop computers, scanners, copiers, printers)
- Office Furniture (e.g. file cabinets, desks, chairs)
- Non-Compliant Communication Devices (non-P25 mobile radios, portable radios that are not connected to a MOSWIN radio through a repeater)
- Radar Guns
- Real Estate
- Segway’s, ATVs, and Golf Carts (if the Missouri Department of Revenue/Motor Vehicle requires licensing or registration of the mode of transportation and/or if the vehicle will not be used in ordinary course of routine police patrol)
- Spike Strips, and Stop Sticks
- Unmanned Aerial Systems (UAS), Unmanned Aircraft (UA), and/or Unmanned Aerial Vehicles (UAV)
- Vehicles (with the exception of a “police cruiser”)
- Vessels (with the exception of a “police boat”)

## **Application and Submission Information**

### **1. Key Dates and Times**

**a. Application Start Date:** November 19, 2021

**b. Application Submission Deadline:** December 17, 2021 5:00 pm CST

### **2. Agreeing to Terms and Conditions of the Award**

By submitting an application, applicants agree to comply with the requirements of this NOFO and the terms and conditions of the award, should they receive an award.

Applications will only be accepted through the Missouri Department of Public Safety (DPS) online WebGrants System. <https://dpsgrants.dps.mo.gov/index.do>

A PowerPoint with instructions on how to apply through the WebGrants System will be available on the DPS website, at the following link under Grant Applications and Forms, FY 2021 Local Law Enforcement Block Grant (LLEBG) <https://dps.mo.gov/dir/programs/cjle/llebg.php>.

As part of the FY 2021 LLEBG application, each eligible applicant must complete all application forms and provide all required documents:

#### **1. Contact Information Form**

#### **2. LLEBG Project Package**

#### **3. Budget**

#### **4. Named Attachments**

- a. Audit/Financial Statement (REQUIRED)**
- b. Federal Fund Schedule (REQUIRED, if not included in Audit)**
- c. Quote or Cost Basis**
- d. Body Armor Mandatory Wear Policy (If applicable)**
- e. Body Worn Camera Policy (If applicable)**
- f. Other Supporting Documentation**
- g. Other Supporting Documentation**
- h. Other Supporting Documentation**
- i. Other Supporting Documentation**
- j. Other Supporting Documentation**



**Contact Information:**

Additional information and resources can be located on the Missouri Department of Public Safety website: <https://dps.mo.gov/dir/programs/cjle/llebg.php>

WebGrants System, application submission site: <https://dpsgrants.dps.mo.gov/index.do>

**Department of Public Safety Contacts:**

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## Appendix A

### LIST OF INELIGIBLE APPLICANTS

The units of local government listed below qualified for a direct [FY 2021 JAG Award](#) from the U.S. Department of Justice (DOJ), Office of Justice Programs (OJP), and Bureau of Justice Assistance (BJA), and thereby are ineligible to apply for the FY 2021 LLEBG funds from the Missouri Department of Public Safety.

- Boone County
- Buchanan County
- Cape Girardeau City
- Cape Girardeau County
- Cole County
- Columbia City
- Grandview City
- Greene County
- Independence City
- Jackson County
- Jasper County
- Jefferson City
- Jefferson County
- Jennings City
- Joplin City
- Kansas City
- Lincoln County
- O'Fallon City
- Pettis County
- Raytown City
- Scott County
- Sedalia City
- Springfield City
- St. Charles County
- St. Joseph
- St. Louis City
- St. Louis County
- University City
- Vinita Park City

Refer to the “General Grant Program Guidelines-Funding Allocation” section of the solicitation for more information about the calculation and determination of direct JAG awards from BJA.